PROCEEDINGS AT HEARING OF FEBRUARY 25, 2021

COMMISSIONER AUSTIN F. CULLEN

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1	February 25, 2021
2	(Via Videoconference)
3	(PROCEEDINGS COMMENCED AT 9:30 A.M.)
4	THE REGISTRAR: Good morning. The hearing is
5	resumed. Mr. Commissioner.
6	THE COMMISSIONER: Thank you, Madam Registrar. Yes,
7	Ms. Patel.
8	MS. PATEL: Thank you, Mr. Commissioner. There are
9	two witnesses today. The first is Mr. Raheel
10	Humayun from the Office of the Superintendent of
11	Real Estate and the second Mr. Michael Scott
12	from the Real Estate Council of British Columbia,
13	both in the Investigations units of those
14	entities. Just so you know, Mr. Commissioner, I
15	have conduct of Mr. Humayun's evidence, and
16	Ms. Rose will be stepping in for Mr. Scott.
17	THE COMMISSIONER: Thank you, Ms. Patel.
18	MS. PATEL: Madam Registrar, I believe that
19	Mr. Humayun has indicated that he will affirm.
20	RAHEEL HUMAYUN, a
21	witness for the
22	commission, affirmed.
23	THE REGISTRAR: Please state your full name and spell
24	your first name and last name for the record.
25	THE WITNESS: Raheel Humayun. R-a-h-e-e-l

Raheel Humayun (for the commission) 2 Exam by Ms. Patel 1 H-u-m-a-y-u-n. 2 THE REGISTRAR: Thank you. 3 MS. PATEL: Thank you. Madam Registrar, if you could 4 please bring up Mr. Humayun's bio and CV. 5 EXAMINATION BY MS. PATEL: Mr. Humayun, do you recognize this document as 6 Q the bio that you provided to the commission? 7 8 А Yes, I do. MS. PATEL: If we could just scroll down to the next 9 10 page, please, Madam Registrar. Do you recognize that below this, attached to 11 Q 12 the same document but below the bio is a CV? 13 А Yes, I do. 14 And that's your CV? Q 15 А Yes. 16 MS. PATEL: Perfect. Madam Registrar, you can scroll 17 back up to the top. 18 I understand, Mr. Humayun, your current role is Q 19 the managing director of investigations for the 20 Office of the Superintendent of Real Estate? 21 That's correct. А 22 And if from now on I just refer to that office Q 23 as OSRE, are we on the same page? 24 Yes. А 25 Perfect. Can you just describe for the Q

Commissioner what your responsibilities are as 1 2 the Managing Director of Investigations? 3 Sure. Yeah, the Office of the Superintendent of А 4 Real Estate is the British Columbia government's 5 real estate regulator. So we are a department of the Ministry of Finance within the BC public 6 7 service. I lead the enforcement function of the 8 office. That means I manage a team of managers, investigators, intake staff who respond to 9 10 allegations of misconduct in respect of the real estate legislation that we administer and 11 12 enforce at OSRE. Our enforcement staff respond 13 to complaints of unlicensed activity, improper 14 real estate development marketing, these types 15 of alleged breaches of real estate legislation 16 to deliver on our consumer protection mandate in 17 the real estate sector. 18 And you joined the office in 2017; is that Q 19 right? 20 February 2017, yes. Α 21 And prior to joining OSRE, you had a senior Q 22 role, a senior officer for the BC Ombudsperson; 23 is that correct?

A I was an Ombudsperson Officer for this
province's Ombudsperson, yes.

Can you just briefly describe what your role was 1 Q 2 there? 3 Sure. So the BC Ombudsperson is tasked with А 4 administrative oversight of public authorities 5 in this province under the BC Ombudsperson Act. 6 As an Ombudsperson Officer I responded to 7 complaints of allegations of maladministration 8 within BC's public authorities, conducted 9 investigations and authored reports for various 10 entities on the results of investigations of procedural and administrative fairness at 11 12 BC public authorities. 13 And you were at the -- you held that role, the Q 14 Ombudsperson, from 2013 to 2017; is that 15 correct? 16 А Yes. 17 And before that I understand that you served Q with the RCMP? 18 19 I was a civilian member of the Royal Canadian А 20 Mounted Police National Forensic Services 2007 21 to 2013. 22 And in that capacity with the RCMP, did you Q 23 receive any specialized financial crime 24 training? 25 А No.

1	Q	Okay. But you did later take you have later
2		taken training in anti-money laundering and
3		fraud examination?
4	А	Yes. So I carry a certified anti-money
5		laundering specialist status from the
6		Association of Certified Anti-Money Laundering
7		Specialists. I also have a CFE or certified
8		fraud examiner credential from the Association
9		of Certified Fraud Examiners. I also have a
10		certified financial crimes investigator
11		certificate from the Association of Financial
12		Crimes Investigators International
13		Association of Financial Crimes Investigators.
14	Q	Are those certifications that you obtained while
15		working at OSRE?
16	A	Yes.
17	MS.	PATEL: Madam Registrar, I've lost track of the
18		number so you'll have to assist me but,
19		Mr. Commissioner, I'd like to ask that this CV
20		be marked as the next exhibit.
21	THE	COMMISSIONER: 656.
22	THE	REGISTRAR: Exhibit 656.
23		EXHIBIT 656: Biography of Raheel Humayun
24	MS.	PATEL: And we can take down the CV now. Thank
25		you, Madam Registrar.

1	Q	Mr. Humayun, can you just back up for a moment
2		to the jurisdiction of the Office of the
3		Superintendent of Real Estate, what is its
4		mandate, and maybe with reference to the
5		legislation would be a convenient way to get at
6		that?
7	A	Sure, happy to. Yes. So as you signalled, the
8		Office of the Superintendent of Real Estate
9		receives its authority through legislation. The
10		Real Estate Services Act is the piece of
11		provincial legislation which defines how real
12		estate services must be delivered in this
13		province, sets the licensing requirements for
14		activities that require a licence under the act.
15		OSRE's role in administering and enforcing that
16		act is ensuring compliance with persons who
17		provide real estate services, making sure that
18		they are delivered in accordance with the act.
19		That means that persons who provide real estate
20		services without a licence or without reliance
21		on an acceptable exemption from the requirement
22		to be licensed cease doing so.

23The act contemplates significant penalties24and consequences for a person or corporation25that acts contrary to that piece of legislation.

1 Under the Real Estate Services Act, unlike the 2 other pieces of legislation that I'll discuss in 3 a moment, we have shared accountabilities with 4 our partners in regulation, the Real Estate Council of British Columbia. The Real Estate 5 Council of British Columbia has primary 6 authority since 2005, since the creation of the 7 8 Real Estate Services Act in 2005, to govern the activities of its licensees to maintain a 9 10 licensing program, to deliver education, initial 11 and continuing, to take action in response to 12 allegations of misconduct by those licensees, and to ensure that brokerages and licensee 13 14 records are maintained to a standard acceptable 15 to the Real Estate Council of British Columbia. 16 So in that way OSRE and the Real Estate Council 17 of British Columbia co-regulate real estate services under the Real Estate Services Act. 18 19 There is some duplicative authority. And in 20 addition, the Office of the Superintendent of 21 Real Estate has some oversight accountabilities 22 in respect of the Real Estate Council of British 23 Columbia. So the oversight accountabilities are 24 set out in statute at 89.1 and contemplate 25 directing the real estate council to conduct an

investigation or further investigation to issue
 a notice of discipline hearing.

3 The Office of the Superintendent of Real 4 Estate's oversight also extends to appeals to the financial services tribunal of decisions 5 made by the Real Estate Council of British 6 7 Columbia. In addition, the OSRE has authority 8 to act autonomously in respect of real estate licensees where the superintendent of real 9 10 estate determines that allegations are sufficiently seriously detrimental to the public 11 12 interest to pursue an investigation under 13 legislative authority.

14 The next piece of legislation from which 15 OSRE derives its authority is the Real Estate 16 Development Marketing Act of British Columbia. 17 That piece of legislation sets expectations for 18 development marketing in this province. The act 19 is referred to as REDMA. REDMA requires that 20 developers provide materially true disclosure to 21 consumers of real estate developments in this 22 province and that they protect deposits and 23 place them in trust. So REDMA is a disclosure 24 and deposit protection regime in respect of real 25 estate development. So OSRE has sole authority

1 to take enforcement action against real estate 2 developers who may not comply with that act and 3 also maintains a rigorous compliance function to 4 accept disclosure statements which are highly detailed documents that disclose material facts 5 about the development such as the ability of the 6 7 developer to provide clear title, the granular 8 details of the development itself such as 9 whether necessary approvals are in place and permits and material facts about the development 10 itself. And so we have enforcement -- both 11 12 compliance and enforcement authority under that 13 act. The superintendent delivers policy 14 statements which are anchored in that 15 legislation but give greater detail on the 16 superintendent's requirements under REDMA in 17 respect of disclosure and trust protection.

Under *REDMA* also exists the Condo and Strata 18 19 Integrity Register of British Columbia. The 20 province of British Columbia amended legislation 21 in 2018 to eventually establish -- the programs 22 is referred to as CSAIR -- to eventually 23 establish CSAIR, which came into force in 24 January 2020. Under CSAIR developers are 25 required to report on assignments of their

development units, meaning if a purchaser 1 2 purchases a development unit and later assigns 3 that purchase agreement to another purchaser, 4 the details of that assignment must be recorded 5 by the developer and reported to the 6 administrator. The administrator of CSAIR is 7 not the superintendent of real estate. It is 8 the Property Taxation Branch. PTB within the 9 Ministry of Finance administers that program and 10 the Land Title Survey Authority, or LTSA, manages the database or register itself. So 11 12 OSRE has compliance -- sorry, were you going to say something? 13 14 No, finish your sentence and then I had a Q 15 further question about the registry. 16 Yes, so OSRE's sole function in respect of CSAIR А 17 is to respond to developer non-compliance under 18 that program, meaning we at OSRE are empowered 19 to investigate non-compliance with that 20 reporting requirement under CSAIR. 21 Right. So if there were any issues arising, Q 22 taxation issues arising from on the purchaser's side, that's not within OSRE's scope of 23 24 oversight? 25 А Correct. So CSAIR -- government's stated

intention for implementing CSAIR was to improve 1 2 tax compliance and to inform later future 3 housing policy. If there are property transfer 4 tax implications arising from the program, those 5 are the responsibility of the Property Taxation Branch. 6 And the question I was going to ask you before, 7 Q 8 and you've touched on the answer just now, is if you can -- if you're aware of the issues that 9 10 gave rise or the context that gave rise to the creation of CSAIR, of the registry. 11 12 So CSAIR was -- is a program of the Ministry of А Finance and as I indicated Property Taxation 13 14 Branch, and their reasons for establishing the 15 program I'm not privy to. 16 Okay. Is it fair to say that both of those Q 17 pieces of legislation from which OSRE derives 18 its mandate, REDMA and RESA, the Real Estate 19 Services Act, are both in the nature of consumer 20 protection legislation more than anything else? 21 Absolutely. Because you mentioned it I'll just А 22 quickly state that OSRE does have limited 23 accountabilities under the Strata Property Act. 24 And they are we don't administer the act and we 25 don't have enforcement powers under the act

1 per se, but because of the Strata Property Act 2 interrelationship to real estate development 3 marketing, we do have some limited 4 accountabilities under that act. But as you've 5 stated, RESA and REDMA are primary consumer protection pieces of legislation. OSRE's 6 primary mandate is one of consumer protection 7 8 and it's derived from those two enactments. 9 Q And we've heard about this prior but you can --10 you agree that neither REDMA nor RESA include at 11 this time any express AML anti-money laundering 12 mandate? 13 А That's correct. And just to make sure we've got the full context 14 Q 15 here, it was announced in November of 2019 that 16 OSRE and RECBC, the real estate council, would 17 be amalgamated and put under the umbrella of BCFSA; is that right? 18 That's correct. 19 А 20 And that process, I mean, that evidently has not Q 21 taken place yet, but do you anticipate that that 22 work is in progress and that is going to be 23 happening soon? 24 Certainly, yes. Since November 2019 when the А

25 Minister of Finance announced that the Office of

the Superintendent of Real Estate, the Real 1 2 Estate Council of British Columbia would 3 together join the newly established Crown 4 agency, the BC Financial Services Authority, work has been undertaken to move towards that 5 amalgamation and it continues. 6 7 Q We're going to be hearing later from somebody 8 from the Real Estate Council of BC with respect 9 to their investigations and enforcement, but I 10 want to clarify the scope of your jurisdiction of OSRE over licensees. You did mention this, 11 12 but I just was wondering if we could slow down, 13 unpack it a little bit. I understand there's 14 two provisions in the act which give OSRE 15 supervision over real estate licensees, 48(1) of the act and 89.1. Is that correct? 16 17 Yeah. So maybe it will be helpful if I kind of А 18 set the table by separating those areas that we 19 have sole jurisdiction and perhaps as you're 20 signalling somewhere where there may be shared 21 jurisdiction. So OSRE has sole jurisdiction to 22 investigate unlicensed activity under RESA and 23 developer activity contrary to REDMA, allegedly 24 contrary to REDMA. The area of licensee 25 activity, so allegations of misconduct by a real

estate licensee in this province, OSRE does have 1 2 authority to investigate those licensees under 3 section 48.1(b) where that licensee activity may 4 be seriously detrimental to the public interest. In those instances -- in any instance of alleged 5 misconduct in respect of a licensee, the Real 6 7 Estate Council of British Columbia has primary 8 authority to investigate. The vast majority of investigations historically and currently in 9 10 respect of licensees are conducted by the Real Estate Council of British Columbia, but we do 11 12 have an additional authority at OSRE to 13 investigate licensees in that way. Section 89.1 14 in terms of -- doesn't necessarily -- as you 15 know, it sets out oversight responsibilities 16 which are -- I view them as distinct from 17 investigatory, so those under 89.1, if those 18 powers are exercised by the superintendent, 19 those would typically be requiring the Real 20 Estate Council of British Columbia to do a thing 21 in response to the superintendent's direction 22 versus the superintendent conducting 23 investigatory activities in respect of 24 licensees.

25 Q And so in that way, that's where OSRE's

1 supervisory role over the real estate council 2 comes into play? 3 89.1 was established along with the end of А 4 self-regulation in 2016, so that is relatively 5 new oversight powers that direct the activities 6 of the real estate council in prescribed ways. 7 There was some measure of oversight, meaning the 8 superintendent even before these legislative changes had authority to appeal decisions to the 9 10 financial services authority. But 89.1 is the -- is part of the 2016 changes to the Real 11 12 Estate Services Act. 13 Okay. And I want to such on that power to Q 14 appeal that you've just mentioned. So there are 15 instances in which OSRE can appeal a decision of 16 the real estate council? 17 There are, yes. А And in what kind of circumstances would that 18 Q take place? You may only be able to speak from 19 20 your own experience of what you've seen, but 21 what kind of instance would that take place? 22 Yeah. Thank you for signalling that, yeah. So А 23 the enforcement function, my function, the 24 investigatory function, is quite separate from 25 OSRE's authority to take oversight action. So

as the head of our investigative function I 1 2 don't participate in appeal proceedings or 3 considering the facts in respect of same. So I 4 don't have any duties, formal or informal, in 5 respect of appeals. We have policy and 6 oversight staff who work closely with the 7 superintendent to review consent orders, any 8 order of the real estate council whether discipline or consent. And they consider the 9 10 facts and along with the superintendent may determine that an appeal to the FST is 11 12 warranted. But my knowledge on the subject 13 doesn't extend far beyond that. 14 As the Managing Director of Investigations would Q 15 you have any role in a decision by OSRE to make 16 a direction to the real estate council to 17 investigate a particular matter? 18 I may be consulted from an area of subject А matter expertise on whether, you know, an 19 20 investigation was sufficiently thorough or 21 proper. So I may give sort of procedural advice 22 on investigatory practices, reporting practices, 23 things of that nature. But weighing the facts 24 of whether an appeal is warranted would be

reserved to the superintendent and its policy

25

1 and oversight staff. 2 Okay. And returning to the jurisdiction of OSRE Q 3 pursuant to section 48.1(b) of the act, again 4 that is a jurisdiction over conduct of licensees 5 that is contrary to the public interest? 6 Yes. So section 48.1(b) states that the А 7 superintendent may investigate allegations of 8 licensee misconduct that is seriously detrimental to the public interest. 9 10 Thank you. That's the wording I was looking Q 11 for. 12 Yeah, no problem. The term is not defined in А 13 legislation. The term is at the 14 superintendent's discretion to determine whether 15 the test has been met. But generally speaking 16 seriously detrimental to the public interest 17 could include issues that pose a substantial 18 risk to the public interest, cause significant 19 consumer harm or more broadly undermine the 20 public's confidence in the real estate industry 21 or the regulation of the real estate industry. 22 Okay. And I'm conscious that I don't want you Q 23 to give me details of ongoing investigations, 24 but at a very general level can you tell me what 25 kinds of conduct might be considered seriously

detrimental to the public interest by OSRE such 1 2 that 48.1(b) jurisdiction would kick in or that 3 authority would be exercised? 4 А Certainly, yeah, I'm happy to do that. And 5 perhaps I'll caveat to say that like all 6 allegations of misconduct, even the ones that 7 I'll mention are on a spectrum, meaning simply 8 the existence of a conflict itself wouldn't 9 necessarily necessitate the somewhat 10 extraordinary step for OSRE to do an investigation on a 48.1(b) but a conflict of a 11 12 serious nature not disclosed or improperly 13 disclosed would be an example of something that 14 would rise to that standard. Dishonest 15 practices, deceptive dealing, material 16 misstatements or material misleading statements. 17 Actions by a licensee that raise serious 18 questions about that licensee's competence or 19 diligence. Things of that nature. And, sorry, 20 as I led by saying not the mere existence of 21 those things but rather demonstrable misconduct 22 in those types of fact patterns. 23 Q Okay. Are you able -- actually, Madam 24 Registrar, I'm going to give us a visual aid. 25 Madam Registrar, can you bring up exhibit 603,

1 page 44. 2 And, Mr. Humayun, you may not know what this 3 document is. It's an overview report that has 4 been prepared by the commission. It's been 5 entered as an exhibit. It's an overview of legislation and regulations pertaining to real 6 estate in British Columbia. And at 7 8 paragraph 140 here under the heading "Complaints 9 and Investigations" there's a chart which sets 10 out that between 2017 and 2019 the subject 11 matter of the superintendent's investigations 12 were as follows. What I was looking for there 13 was the -- whether there's an indication in this 14 chart of how many -- of what percentage of your 15 investigations would be related to licensees, 16 and perhaps under that 48.1(b) jurisdiction? 17 А Yeah. So happy to. So as you can see from the 18 chart the vast majority of our activity under 19 RESA is in respect of unlicensed activity, so 20 the percentages there reflect where the most of 21 our enforcement activity occurs. There is some 2.2 amount of licensee activity that we consider. 23 Not everything that we see represented on this 24 chart would we say is truly seriously 25 detrimental to the public interest, but some

1 level of investigation is necessary in order to 2 make some type of -- make a confident 3 determination. So yes, these statistics were 4 gathered by my enforcement staff and appear correct. 5 All right. And just as a refresher, trading 6 Q services is what a member of the public might 7 8 typically think of as the function of a real 9 estate agent that they go to to assist them in 10 the buying or the selling of a home? That's correct. So trading services are what 11 А 12 most people would understand as the activities 13 of a real estate agent assisting them in 14 purchase of a home. However, the legislative 15 definition includes trading services in respect 16 of rental property, so -- and people may not, 17 the public may not appreciate that immediately. 18 So in our -- RESA includes trading services in 19 all the activities around a licensee -- or, 20 sorry, not a licensee, a person providing real estate services in respect of a rental unit, 21 22 finding a party to acquire, showing the unit. 23 These are all trading services just simply in 24 respect to rental real estate. But largely the 25 way you framed it is true. Trading services is

what you mention a real estate licensee to help
 you with.

3 And before we take this down I was looking at Q 4 the percentage of total investigations on the 5 right-hand column and what jumps out is that 6 almost 44 percent of your investigations at 7 least between 2017 and 2019 were in respect of 8 the unlicensed activity in trading services. And does that -- this is up to 2019. Does it 9 10 accord with your experience in the last year and a half or so that that continues to occupy a 11 12 significant amount of your investigative 13 resources?

14 Yes. So these are representative of current А 15 state as well, and the important caveat which I 16 think I've mentioned is that they would be 17 likely commingled with the notion of rental 18 property management services represented in that 19 statistic as well. So these could cover trading 20 services as we understood it, a piece of real 21 estate being purchased, but they could also overlap with a rental property. 22

23 Q And before we take this down, I wanted to just 24 ask with respect to licensee conduct that you 25 investigate, that 12.9 percent of

1 investigations, are there any trends in the 2 kinds of conduct that you see coming in by way 3 of complaint or trends in the kind of conduct 4 that OSRE is investigating with respect to 5 licensees?

6 A So in terms of broader trends for real estate 7 licensees, certainly the Real Estate Council of 8 British Columbia is better placed to weigh in on 9 those. However, from specifically a seriously 10 detrimental to the public interest perspective, 11 I'm happy to expand.

12 So most often the types of activity that 13 would arise are those that are commingled with 14 the primary legislative authority that OSRE exercises. So those with close interface to 15 16 unlicensed activity. So sophisticated 17 unlicensed operations which are operating on wholesale or larger business scale levels may 18 19 intersect with licensee activities. Similarly 20 misconduct under the Real Estate Development 21 Marketing Act where licensee activity is closely 22 related to that misconduct, that is much more 23 likely to involve OSRE's role acting under 24 section 48.1(b). So those are two trends I 25 could identify for the commission today, and

that is licensee activity relating to serious 1 2 unlicensed activity and serious developer 3 non-compliance. 4 Q And are there any trends in those investigations 5 or complaints that you're seeing that you would connect to money laundering concerns? 6 7 А No, I wouldn't characterize them as money 8 laundering-related allegations. 9 Q And I keep saying that I have one last question 10 based on this chart before I take it away, but I do have one last question on this chart before I 11 12 ask Madam Registrar to take it down. With 13 respect to REDMA and you say your marketing 14 disclosure, deposit trust protection, can I just 15 clarify, OSRE doesn't have any jurisdiction --16 again, sorry, you said that REDMA is a consumer 17 protection statute primarily; correct? 18 Exactly. А 19 And so OSRE doesn't have any oversight or view Q 20 into investment into development on the other 21 side; is that right? 22 That's correct. So if you're discussing capital А 23 raising or things of that nature, OSRE has no

function. The only aspect of financing at allthat OSRE would consider under *REDMA* is the

notion of whether the developer has taken 1 2 adequate steps to ensure clear title is provided 3 to purchasers upon completion of the purchase 4 agreement. So that means that those -- any 5 mortgages or liens or other types of liabilities 6 or encumbrances placed on title are 7 appropriately removed before purchase 8 completion. So REDMA does provide authority for the superintendent to test developer's 9 10 compliance with the requirement to provide clear 11 title. 12 MS. PATEL: Okay. Madam Registrar, we can take this 13 down now, thank you. 14 With reference to that line item that took up Q 15 the most investigative -- that comprised the 16 majority of the investigations or at least the 17 largest number, the unlicensed activity, 18 unlicensed trading activity, can you give us a 19 sense of what are the types of matters that OSRE 20 is investigating with respect to unlicensed 21 activity? 22 Sure. Yes. So the largest share of our А 23 unlicensed work is in respect of persons 24 providing real estate services in respect of 25 rental units. So that is providing trading

services in respect of those units, which means 1 2 advertising. Maybe I should step back a moment. 3 So a person -- to give more of an example, a 4 person engages an unlicensed property manager to manage their unit, their rental unit or units. 5 6 The unlicensed rental manager advertises the 7 unit, finds a party to acquire the unit, makes 8 representations about the unit, accepts deposits from a tenant, conducts reviews on the 9 10 suitability of that tenant, prepares a 11 residential tenancy agreement or equivalent with 12 the tenant and the property owner and then gets 13 the tenant into the unit, continues to service 14 the relationship both on the property owner's 15 side and the tenant side. And all the while the 16 unlicensed person receives remuneration or the 17 promise of future remuneration. So remuneration 18 is broadly defined in RESA, and all those things 19 at first blush are non-compliant with RESA and 20 the person acting contrary to RESA is the 21 unlicensed property manager by conducting real 22 estate services in respect of a unit and 23 accepting remuneration or contemplating future 24 remuneration in the circumstances.

25 Q So the majority, you understand, then, the

1		majority of the unlicensed trading activity that
2		you are seeing at OSRE is not in respect of
3		buying and selling properties but in respect of
4		rental management?
5	A	That's true. Yes.
6	Q	Are there areas in your investigations of
7		unlicensed persons where you run into issues of
8		the use of cash?
9	A	Yes. So in unlicensed rental property
10		management services, we have seen instances
11		where an unlicensed property manager by
12		requirement sets expectations that rent be paid
13		to them in cash and that they essentially
14		without writing it down they require it as an
15		aspect of maintaining your residence in the
16		unit. That's how you make payments. And then
17		you that rental property manager deposits the
18		cash in bank accounts or provides it in some
19		pre-agreed way with the owner of the rental
20		unit.
21	Q	And is this a practice that that would be not,
22		that would be forbidden to a licensed to a
23		licensee engaging in rental management?
24	A	It's a good question. So the way that I in
25		the way that I just described in the example, I

can see a number of licensee concerns that would 1 2 be -- that would be raised. If a licensee were 3 to require that all payments were to be made in 4 cash simply -- at its simplest may be an unfair requirement for tenants, but I can consider more 5 conduct concerns arising out of the practice. 6 7 Q Are there any -- and I might be asking you to 8 speak beyond your specific knowledge, your 9 expertise, but are you aware of any legislative 10 provisions or rules governing licensees that would address the acceptance of cash? 11 12 Certainly. Certainly. So as the commission is А 13 aware, licensees have a requirement to report 14 suspicious transactions. I don't want to 15 venture into the hypothetical, but as we know 16 that includes minimum threshold cash reporting 17 requirements, but it also requires truly 18 suspicious transactions and I would view a 19 necessity to accept rental payments exclusively 20 in cash as suspicious by nature and requiring, 21 most likely requiring a report, at a minimum. 22 With respect to -- are there limits to OSRE's Q 23 jurisdiction over rental management that you 24 have run into?

25 A Certainly. Yes. So in the scenario that I

1 described where a person engages with a piece of 2 rental property, and you asked the question in 3 terms of how much of our time was spent, so I 4 did focus on entirely leases, right, I was focused on rental. But there is trading 5 services, more traditional that occurs, 6 unlicensed alleged trading services that occurs. 7 8 And this example is relevant to both, so I just 9 wanted to quickly say that in the unlicensed 10 trading services space that would mean an unlicensed entity is advertising property, 11 12 finding a party to acquire a property, made 13 representations about that property all for or 14 in expectation of remuneration, and is doing so 15 while unlicensed and while not relying on an 16 exemption to be licensed. So in terms of limits 17 to our authority to consider that type of 18 activity, properly the Real Estate Services Act 19 does not require a licence to provide real 20 estate services in respect of yourself. Meaning 21 a property owner quite properly can rent out 22 their own unit without the assistance of a 23 licensee, can receive payments, make 24 representations. You know, that is enshrined in 25 the Real Estate Services Act. Similarly they

can sell their property without the assistance
 of a licensed real estate licensee.

3 However, that has evolved in some ways in 4 respect of allowing persons who are providing 5 activities like that on a wholesale or business 6 scale, and what that means, maybe I'll first 7 describe it in the rental context. So a person 8 can hold a residential tenancy agreement for a 9 unit they don't own and so they can engage with 10 a property owner and say, I'd like to rent your unit for \$2,000. The property owner agrees. 11 12 They enter into a residential tenancy agreement 13 and now the person who holds that residential 14 tenancy agreement, the tenant per se, they can 15 assign that rental tenancy agreement to another 16 person. They can sublet is a more accurate 17 word. So they can sublet that agreement for a 18 higher rate and they can put a different person 19 in the unit. What we have seen is individual 20 persons or corporations entering into multiple 21 residential tenancy agreements and then 22 assigning or subletting multiple residential 23 agreements to multiple tenants. And so they are 24 receiving payment for those services that 25 they're providing through an increase in the

1 rent for the downstream subletter. So they are 2 receiving payments, they are helping that party 3 acquire -- they're providing real estate 4 services, but they're providing them to 5 themselves in the same way the more traditional thing you would imagine for a person renting out 6 7 their own unit. 8 On the trading side or traditional trading side in response to -- or relation to selling a 9 10 unit, a person can, as I stated, properly rely 11 on RESA to provide services to themselves and 12 sell their own unit; however, what a person can 13 also do is enter into a purchase agreement with 14 an individual to buy their unit without the use 15 of a licensee necessarily and simply say, I'd 16 like to buy your unit, and they create a 17 purchase agreement. And the purchase agreement 18 has a completion date in the future and money is 19 perhaps paid or not paid in term of a deposit. 20 Purchase agreement is satisfactory to both 21 parties and allows for the assignment of that 2.2 purchase agreement to a future party. Whether 23 or not that was explicitly explained to the 24 initial property owner is unknown; however, 25 that's what the contract says. And in that

1 example the person who holds that purchase 2 agreement may assign it to another purchaser for 3 a lift in the price if they desire to do so. So 4 a person could hold multiple purchase agreements 5 of that type and could assign those purchase 6 agreements to multiple other parties. They'd be 7 providing trading services, they'd be making 8 recommendations, they'd be doing all real estate services, but they would be doing them on 9 10 respect of themselves because they hold that agreement. They're a principal in the eyes of 11 12 RESA.

13 So OSRE does not have authority to act in 14 either of those circumstances. OSRE -- those 15 persons would technically be acting in 16 accordance with *RESA* in that they are providing 17 any real estate services that they're providing 18 to themselves.

19QThat last scenario you described of entering20into an agreement of purchase and sale of the21right of assignment onwards, do you agree that22this is a version of the activity that led to23the elimination of dual representation for24licensees?

25 A I would say the fact that it is closely aligned

1 to the CSAIR, the Condo and Strata Assignment 2 Integrity Registrar, so meaning because it 3 contemplates assignment of a contract to another 4 with kind of an unknown in the middle of what's 5 going on in between transfers, who is receiving 6 the benefit of this transfer. Is it the initial 7 property owner? Likely not. Likely it's the 8 person who is taking the risk by buying that 9 purchase -- or entering into that purchase 10 agreement and then assigning it. But you're quite right in that it does raise questions of 11 12 conflict and who's being represented here. So 13 typically something like that when we've seen it 14 has not involved the use of real estate 15 licensees. These are persons entering into 16 agreements between themselves and assigning it 17 in ways that don't necessarily require the use 18 of a licensee.

19 Q And so when you as an investigator at OSRE run 20 across this kind of conduct and you might have 21 concerns about it, well, first of all, does that 22 give rise to concerns for you?

A Sure. Yeah, completely. In both fact patterns
initially we would pursue the issue with vigour,
meaning we see what looks like traditional

unlicensed activity; it looks to be on a scale 1 2 approaching a business scale or wholesale 3 activity. Investigators would attend, would 4 rely on the host of our enforcement powers to begin investigating to obtain documentation, 5 records, circumstances, statements and to 6 7 conduct traditional robust investigatory work to 8 learn that underlying these agreements are these contracts that effectively subvert the 9 10 regulatory regime, and then we're tasked with what do we do in these circumstances. It is 11 12 clear that we don't have authority under RESA to 13 act under those enactments and so we have to 14 make a determination on the facts what's 15 appropriate to do given what we've learned to 16 date on the file. 17 And what type of steps might you take once you Q 18 realize that your jurisdiction has simply run 19 out? 20 It depends entirely on the fact pattern but to А

extend our example using cash. So in an example
where a rental property manager is unlicensed,
is operating in this wholesale way, but in
technical accordance with the *Real Estate Services Act* but has structured their business

1 in such a way that involves this problematic 2 activity under cash, we would make a prompt 3 referral to the Canada Revenue Agency based on a 4 suspicion of a tax evasion. And so for these activities to be brought within 5 Q OSRE's jurisdiction or the jurisdiction of 6 whatever entity succeeds OSRE, there would need 7 8 to be some kind of amendment to contemplate 9 that? 10 Likely the remedy would be in legislation, yes. А So RESA, as you know, came into force in 2005. 11 12 In OSRE's view, RESA did not contemplate the 13 type of wholesale or business scale activity 14 that might result. It's a very different real 15 estate market in British Columbia obviously than 16 it was in 2005. There's a lot to gain in just 17 simply even in the rental market, the high market rate of rental units creates an incentive 18 19 for persons to operate in that space. And there 20 are a number of ways I suppose it could be 21 addressed in legislation. One area where we've 22 internally considered was the notion of setting 23 some type of threshold for the activity, 24 acknowledging that there is an enshrined right 25 in the Real Estate Services Act as it exists

1 right now to allow a person to sublet their own unit or rent out their own unit or in fact even 2 3 sell their own unit and these exist in the law 4 for good reason, but you're quite right that 5 possibly the remedy is through legislation. Turning back to your relationship, OSRE's 6 Q 7 relationship with the Real Estate Council of BC, 8 what's the nature of the relationship at the 9 investigation and enforcement level? What kind 10 of communications and information sharing do you 11 have? 12 Sure. So as I stated before since 2005 under А 13 the Real Estate Services Act the Real Estate 14 Council of British Columbia has primary 15 authority to consider and investigate the 16 actions of its licensees. We do have some of 17 that duplicative authority that we discussed a 18 bit on section 48.1(b), but we do communicate 19 regularly. So we make referrals to each other 20 with a high frequency, meaning any time the real 21 estate council observes allegations of 22 unlicensed activity, they promptly refer it to 23 the superintendent of real estate and take 24 action.

25 So they may receive that type of information

1 either from the public making a complaint to 2 them where it was perhaps intended or better 3 placed with our office, or it may be the result 4 of their compliance and investigatory work that 5 they uncover relevant allegations of unlicensed activity that they'll promptly refer to us. 6 So 7 in either way in a working model they would 8 promptly remove -- refer those matters to OSRE. 9 Similarly with real estate development marketing 10 activity that they consider possibly noncompliant with *REDMA* they would promptly 11 12 refer to our office. Those are kind of the 13 informal or by-rote referrals that occur. The 14 similar from our side, we would consider 15 anything we receive that for whatever reason 16 they didn't receive, RECBC didn't receive, we 17 would consider and make focus referrals to them 18 as well if they had anything to do with licensee 19 activity that was properly addressed by the Real 20 Estate Council of British Columbia. We would 21 also -- we also rely on more formal 22 information-sharing arrangements.

23 So section 122 of *RESA* kind of provides 24 authority to share information with the Real 25 Estate Council of British Columbia, but beyond

1 that we're both public bodies under the Freedom 2 of Information and Protection of Privacy Act; 3 we're empowered under that legislation to share 4 information in prescribed circumstances that we 5 do rely on to share. And all that occurs informally or as it occurs. 6 7 We also have in December of 2019 we entered 8 into a memorandum of understanding with the Real Estate Council of British Columbia. The stated 9 10 purpose of the memorandum was to allow OSRE to 11 better exercise its authority under 12 section 48.1(b) of RESA to investigate licensee 13 activity that may be seriously detrimental to 14 the public interest. So in the 15 intervening years between, you know, 16 February 2017 and December 2019 when --17 February when the first investigative member of 18 staff was hired, myself, and December 2019, we 19 really built our capacity over that time to be 20 able to deliver on our unlicensed mandate, our 21 real estate development marketing mandate, the 22 enforcement mandate to better deliver on those 23 existing mandates and also to take broader 24 action against licensee activities. Typically 25 complaints of licensee activity almost

invariably are made directly to the Real Estate 1 Council of British Columbia, so from OSRE's 2 perspective we weren't necessarily seeing fact 3 4 patterns identified early on in processes by the real estate council and we weren't able to 5 consider whether activity was perhaps seriously 6 detrimental to the public interest and that OSRE 7 8 wished to exercise its discretion and act. 9 Typically before the MOU, we would most often 10 act where licensee activity was commingled with our core activities of unlicensed services or 11 12 non-compliant developer activity. And not just 13 standard allegations of non-compliance but again 14 allegations themselves that could be seriously 15 detrimental to the public interest if proven. 16 So the creation of the MOU allows a more

proactive exorcism of those duties under proactive exorcism of those duties under section 48.1(b) and gives the Real Estate Council of British Columbia a mechanism to refer those fact patterns to OSRE earlier and more efficiently.

22 Q Does the MOU give OSRE and the real estate 23 council the ability to coordinate resources with 24 respect to what might be considered serious 25 investigations of serious complaints against

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licensees?

2 Yeah, so our ability to coordinate activity, А 3 share information, all those things, they exist 4 already in the legislative framework, meaning our reliance on OSRE's law enforcement body 5 according to the Freedom of Information and 6 7 Protection of Privacy Act, we're a private body 8 acting in a law enforcement capacity when we 9 exercise our investigatory function. The Real 10 Estate Council of British Columbia is a public 11 body exercising enforcement duties. We're able 12 to share all the information and coordinate our 13 activities in accordance with those enactments 14 already. The MOU gives greater function to that 15 existing authority, so it kind of sets the terms 16 of how OSRE will share -- or I should say how 17 RECBC, Real Estate Council of BC, will share 18 information with OSRE and may coordinate our 19 activities to some extent. 20 MS. PATEL: I'm going to ask Madam Registrar, if you

22 Q All right. Mr. Humayun, do you recognize this 23 document?

could please bring up document OSRE19.

A Yes, I do.

21

25 Q And can you just tell us what it is?

1	A Sure, this is the organizational structure of
2	the Office of the Superintendent of Real Estate
3	within the BC Ministry of Finance.
4	Q Okay. We previously in our hearings have seen
5	version of this chart, but this one is I see
6	it's updated to February 16th, 2021.
7	A This appears correct, yes.
8	MS. PATEL: So I'm just going to pause and ask
9	Mr. Commissioner if we could please have this
10	marked as the next exhibit.
11	THE COMMISSIONER: Yes. Very well. That will be th
12	next exhibit.
13	THE REGISTRAR: Exhibit 657, Mr. Commissioner.
14	EXHIBIT 657: Organizational Chart - Office of
14 15	EXHIBIT 657: Organizational Chart - Office of the Superintendent of Real Estate - February 16
15	the Superintendent of Real Estate - February 16
15 16	the Superintendent of Real Estate - February 16 2021
15 16 17	the Superintendent of Real Estate - February 16 2021 MS. PATEL:
15 16 17 18	the Superintendent of Real Estate - February 16 2021 MS. PATEL: Q And, Mr. Humayun, we see your name there under
15 16 17 18 19	<pre>the Superintendent of Real Estate - February 16 2021 MS. PATEL: Q And, Mr. Humayun, we see your name there under "Investigations" in the middle row, the Managir</pre>
15 16 17 18 19 20	<pre>the Superintendent of Real Estate - February 16 2021 MS. PATEL: Q And, Mr. Humayun, we see your name there under "Investigations" in the middle row, the Managin Director. And I just wanted to take the</pre>
15 16 17 18 19 20 21	<pre>the Superintendent of Real Estate - February 16 2021 MS. PATEL: Q And, Mr. Humayun, we see your name there under "Investigations" in the middle row, the Managir Director. And I just wanted to take the opportunity to ask you to describe the structur</pre>
15 16 17 18 19 20 21 22	<pre>the Superintendent of Real Estate - February 16 2021 MS. PATEL: Q And, Mr. Humayun, we see your name there under "Investigations" in the middle row, the Managin Director. And I just wanted to take the opportunity to ask you to describe the structur of the investigations unit.</pre>

Investigations overseeing investigators and one 1 2 Manager of Market Conduct overseeing a Market 3 Conduct Officer. The market conduct function is 4 an intake and early compliance function of our 5 department, meaning they receive complaints that 6 come into our office, they enter them into case 7 management systems, they assign in coordination 8 with the senior managers of investigation. 9 There assign risk and priority to incoming 10 complaints or incoming fact patterns that we intend to act on. And by way of assignment 11 12 files are managed through the three managers 13 assigned to investigators or carried at the 14 manager level as well to investigate allegations 15 of misconduct under RESA and REDMA. 16 Do you -- each of these positions on this chart Q 17 under Investigations, are they all full-time? 18 They are all full-time, yes. А 19 And if an issue of capacity arises does your Q 20 office have the ability to hire outside 21 contractors to assist you? 22 If we felt that it was warranted, we are А 23 empowered to hire outside investigatory 24 assistance, yes. 25 And has that been necessary to date? Q

A Not in my tenure.

1

2 And we mentioned in the introduction looking at Q 3 your bio, that you've got certain specialized 4 training in fraud, financial fraud, and you've got the ACAMS, the anti-money laundering 5 training. Does anybody else in your office 6 7 currently have that training? 8 А Yeah, I'm happy to expand. So just looking at 9 the organizational chart in the Investigations 10 division, so every person on that chart with the exception of the Market Conduct Officer 11 12 position, every person in that chart is required 13 to have or obtain special provincial constable 14 status as a condition of their employment. So 15 that means that they have to demonstrate the 16 necessary education, training, career experience 17 to obtain special provincial constable status 18 under our program that we -- that is a program 19 is accountable to the Ministry of Public Safety 20 and Solicitor General. We entered into a 21 memorandum of understanding with that ministry to establish our special provincial constable 22

program to set the training requirements, the
minimum training requirements of that program,
to appoint all the members who I identified as

1 special provincial constables under the Police 2 Act. So they all carry that minimum standard of training as a condition of their employment, but 3 4 in addition as you've signalled, they carry individual designations that allow them to 5 better deliver on their work both now and in 6 7 our -- as we evolve as a regulator. So three 8 members of staff on that organizational chart have certified fraud examiner credential, so 9 10 they are CFEs. Two members of staff are certified anti-money laundering specialists. 11 12 One -- a third, I should say, is in training 13 currently to receive that credential. And they, 14 you know, carry various other training largely 15 deriving from the Ministry of Public Safety and 16 Solicitor General's significant requirements to 17 obtain special provincial constable status for 18 our specific department and function. That 19 means enhanced investigative interviewing, 20 applying for search warrants, engaging with 21 administrative -- issues of administrative law, 22 criminal law from an investigations perspective, 23 things of that nature. Minimum training 24 standard to that level and beyond. 25 Okay. Thank you, Madam Registrar, we can MS. PATEL:

1 take this down now. Mr. Humayun, do you recall participating in a 2 Q 3 response to a written question from the 4 commission about access to information sources 5 that would allow your office to better fulfill its mandate? 6 7 А Yes, I do. 8 Okay. And I'm going to ask Madam Registrar, if Q you could pull up a document. It's letter to 9 10 commission from Rajotte re information request to OSRE June 9th, 2020. If you could scroll to 11 12 the second page. Actually, bottom of the first 13 page. Thank you. 14 So here I'm going to ask you about a couple 15 of the items that are indicated in response to 16 this number 1 here. And again the context, you 17 agree, was that the commission had asked what 18 information sources that you don't currently 19 have access to that would be helpful to your 20 office in fulfilling its mandate; correct? 21 Yes. Α 22 And it says -- this one says: Q 23 "With respect to information request 5 24 provide a brief description of which data 25 points within each database listed would

1 be assistive to OSRE's investigations 2 team, e.g., within MLS, sales history tied 3 to real estate agent, or whether it would 4 be necessary to receive access to the 5 entirety of the database." 6 Just scrolling down, that's the question. And then I understand the responses are here at the 7 8 bullet points. Is that right? 9 А That's right. 10 And you assisted in providing these responses? Q Yes, I did. 11 А 12 Okay. So just I wanted to cover this just Q asking you from the perspective of the 13 14 Investigations branch what is the data that 15 you're indicating that you don't have access to 16 and how would it be helpful. And starting with 17 data from property taxation and Canada Revenue 18 Agency? 19 Sure. Yeah. So in this, in responding to this А 20 question both in writing as we've got here and 21 now, I think it's important to maybe anchor it in what we do collect because there is some 22 23 overlap between what we do collect and what 24 we've got on the screen today. So everything 25 that we're interested in collecting is related

to our mandate to take enforcement action under
 the Real Estate Services Act and the Real Estate
 Development Marketing Act.

4 So we access corporate registries that give us director information. We access land title 5 registries that give us ownership information. 6 7 In the future we'll access land owner 8 transparency registries that will give us 9 beneficial ownership information in addition to 10 stated ownership information. We access certain motor vehicle branch records that relate to our 11 12 work. And even some of the things that we've 13 got on this list we are able to access through 14 working with these agencies to obtain it in 15 relation to specific files. But as I kind of 16 articulated here, our work could benefit from 17 broader access and more well-defined access to 18 some of these things, and they all relate to 19 core mandate to take action under RESA and 20 REDMA. Did you want me to go through the first 21 one?

Q Maybe I'll help you out by asking why would
under Property Taxation Branch in CRA, you say
purchase agreement assignment details. How
would those details assist you in fulfilling

1

your mandate?

2 So if a purchase assignment is reported to А 3 either the PTB or the CRA, there may be 4 underlying trading services that OSRE or really the real estate services regime, both OSRE and 5 RECBC doesn't have insight into. So in a robust 6 7 data analysis program, our knowledge of what 8 trading services are being provided versus what 9 trading services are being reported to tax 10 authorities and any discrepancies in respect of same could inform our enforcement work. 11 12 Okay. And how about information from the Q 13 residential tenancy branch. First of all, what 14 information do you currently have access to --15 Sure. А 16 From the residential tenancy branch? 0 17 The information that we have access to are А 18 derived from our contacting the residential 19 tenancy branch in individual circumstances, so 20 because OSRE is a law enforcement agency and a 21 public body scheduled under the Freedom of 22 Information and Protection of Privacy Act, OSRE 23 and the residential tenancy branch rely on 24 exemptions to that enactment to share 25 information to further an investigation or to

1 further a law enforcement proceeding. In this 2 case what we would be most interested in from 3 the RTB is our persons who are unlicensed acting 4 as rental property managers and, importantly, 5 participating in residential tenancy branch proceedings against or in respect of tenants and 6 7 acting in a capacity as rental managers when 8 they do so, are they doing so while unlicensed 9 and are they acting contrary to the act. So we 10 have actually great success working together with the residential tenancy branch currently 11 12 where we have suspicion that a person is an 13 unlicensed property manager acting on a 14 reasonable scale, reasonably high scale we'll 15 contact the residential tenancy branch, seek 16 their records of dispute proceedings and in 17 accordance with FOIPPA they will share 18 permissible details that allow us to further our 19 investigation and further understand the extent 20 of any non-compliance under the Real Estate 21 Services Act. If this was done as the answer --22 or as the written document indicates, if this 23 was done in a more coordinated way, the real 24 estate regulatory regime would benefit from that 25 type of access.

1	Q	I would imagine you could receive early alerts
2		that somebody was acting as an unlicensed
3		property manager?

A Exactly. All these -- all the things we see before us on the screen would better equip the regulator to conduct market conduct-based work that generates leads, early leads as you indicated, to better deliver on enforcement mandates.

10 Q Then multiple listing service data, now, this, 11 first of all can you just briefly say what is 12 that database and what kind of information does 13 it contain.

14 Yeah, absolutely. So unlike the rest of the А 15 databases on this the screen right now, this is 16 not a public database. This is a privately 17 held, the multiple listing services system is a 18 privately held system controlled by private 19 entities, both real estate boards in this 20 province acting as part of the larger consortium 21 that is the CREA, the Canadian Real Estate 22 Association. So this is privately held 23 information that OSRE does not have access to. 24 This contains the lion's share of marketing 25 information in respect of real estate services

1 that are provided in this province, so 2 everything from the basics of property 3 identifying information. Multiple listing 4 services is referred to as MLS. So the MLS 5 numbers that are individually assigned, the parcel identifiers in the land title office, the 6 strata plan numbers as relevant, contains key 7 8 details of the listing, sales dates, prices, also contains relevant information for OSRE on 9 10 fiduciary relationships, so gives us insight into who acted for whom, and importantly 11 12 remuneration in respect of same, so how are 13 commissions delivered, what were splits, things 14 of that nature all gives us -- would give us 15 insight into related brokerages, brokerages of 16 licensees involved. As you've indicated 17 earlier, this would -- access to this type of 18 data would considerably increase the real estate 19 regulatory regime's ability to conduct more 20 market conduct-based investigation, more market 21 conduct-based enforcement versus responding to 22 complaints and identifying complaints of our own 23 accord. This would allow us to apply robust 24 data analysis regimes to ensure compliance with 25 the regulatory regime.

1 0 At the moment if OSRE wants to get a list of 2 transactions that a particular licensee has 3 participated in over the past, say, year, how 4 would you do that? So as you've signalled, OSRE's authority to 5 А 6 obtain those details from an individual licensee 7 is explicit. So a licensee must comply, is 8 compelled to comply with OSRE's demands for information of the type that you've identified. 9 10 So in individual circumstances when responding to a complaint and investigating, we obtain the 11 12 information that you have listed from those 13 licensees on individual circumstances. We would 14 be relying on those agencies to provide that 15 information honestly and properly and we would 16 take steps to test the veracity of the 17 information that was provided to us. 18 Would access to the MLS database, and I Q 19 appreciate I said database but more it's 20 properly databases, would that allow you to get 21 that information directly without going through the licensee? 22 Ours would be based more on activities of the 23 А 24 licensee. So the records that they created in 25 relation to their work, the brokerage files

which contain these key details, those would all
 be within our legislative authority to obtain,
 but access to the system itself, not
 necessarily.
 Q Okay. But sorry, my question was more if you

6 had access to the MLS data, would that allow you to get at that information which you've 7 8 indicated you have other powers that you can -that allow you to get there, but again, you said 9 10 depending on the veracity, the honesty of the 11 person subject to the request, would it allow 12 you to get more directly at information about, 13 say, for example, the example I gave, 14 licensees --

15 A Yes, you're right. More directly and,
16 importantly, more proactively.

17 Okay. Then the next item is BC Housing data. Q 18 Yes. So BC Housing maintains a database of А 19 builders who are licensed and there's the 20 category of builder that is developer, and so we 21 are able to access the public facing registry, 22 but BC Housing may have more detailed 23 information in respect of builders who are 24 licensed as builders and who are also developers 25 according to our act, so that type of data may

1 inform our market conduct work around developers 2 ensuring their compliance and that they have the 3 necessary permits and approvals in place, but it 4 will also give us potentially valuable information about developers and how they have 5 structured their building activities. 6 And you mentioned before with respect to the 7 Q 8 LTSA you have access -- you can access 9 transaction data and as a part of the provincial 10 government I understand you don't have to pay 11 per search the way that a member of the public 12 would have to? I'm not entirely sure how the payment itself 13 А 14 works. It's through likely process of journal 15 vouchers or some types of intergovernmental 16 transfers that gives us the access. But we do 17 have access to the public facing land title 18 survey authority database which allows us to 19 search in a focused way. Similarly it's not 20 listed here but BC Assessment, the two systems 21 are very linked as you know, and we have access 22 to the public facing and paid service to 23 understand property ownership info and both 24 realtime and historical. So yes, we do have 25 that access. There may be some type of fee that

1I'm not 100 percent sure of, but we access it2regularly.

3 Q How would access to raw data assist you in 4 fulfilling your mandate?

5 So like many of these, many of these things А signal on the page, without a robust data 6 7 analysis program they don't mean much. So the 8 raw data on MLS, on land title survey authority, those become useful when worked as part of a 9 10 cohesive data analysis framework, something that allows us to search over -- search continuously 11 12 over appropriate data points and make inferences 13 and draw risk conclusions from data that is 14 before us. So access to that raw data in this 15 instance would considerably increase the power 16 of any data analysis conducted by the regulatory 17 regime.

MS. PATEL: Thank you. Madam Registrar, you can takethis document down.

20 Q My last question for you, Mr. Humayun, I am sure 21 you'll be happy to here, is with respect to 22 OSRE's participation in the federal/provincial 23 working group on money laundering and fraud in 24 real estate. And I understand that you've taken 25 part in that working group?

1 A Yes.

2 Q Okay. And are you able to tell us anything 3 about your or OSRE's involvement in that and any 4 work that you've completed?

5 Sure. Yeah. So as you may be aware, the А 6 federal/provincial working group is a joint 7 initiative of Finance Canada and the BC Ministry 8 of Finance. There are three main work streams to federal/provincial working group's work and 9 10 the first is data. The second is regulatory gaps and the third is enforcement. So I 11 12 participated in data work stream -- or I should 13 say work stream 2, regulatory gaps, and work 14 stream 3, enforcement.

15 So when the initiative started it was called 16 the ad hoc working group on anti-money 17 laundering in BC real estate and it's evolved since that time to its current state. On the 18 19 regulatory gaps, that work group, including 20 OSRE, was tasked with identifying just that, 21 potential gaps in legislation or gaps in 22 regulatory frameworks that are either 23 problematic or contribute to issues of consumer 24 harm and of course create weaknesses for the 25 anti-money laundering regime.

So OSRE has made submissions to the 1 2 regulatory gap working group. The one 3 submission was focused around what we just 4 discussed today, around for sale by owner and 5 for lease by owner activity that occurs on a 6 wholesale or business scale level. So shared many of the same details that the commission has 7 8 heard today. Yes. Are there any other regulatory gaps you 9 Q 10 identified for the purpose of that working group that we haven't discussed today? 11 12 No, not that I can recall. А Okay. And on the enforcement work stream? 13 0 14 The enforcement work stream, we didn't make any А 15 submissions to the working group. 16 MS. PATEL: Okay. Mr. Commissioner, those are my 17 questions for Mr. Humayun. 18 THE COMMISSIONER: Thank you, Ms. Patel. I think 19 rather than take the break now we'll forge ahead 20 with the participant's questions as they total 21 25 minutes, but if anyone, including you, 22 Mr. Humayun, need a break, please let me know. 23 THE WITNESS: No, thank you, Mr. Commissioner. 24 That's fine. 25 THE COMMISSIONER: All right. Thank you. We'll

1 start, then, with Ms. Shelley on behalf of Canada, who has been allocated five minutes. 2 MS. SHELLEY: Thank you, Mr. Commissioner. I can 3 4 confirm that we have no questions for this witness based on his testimony. 5 THE COMMISSIONER: Thank you, Ms. Shelley. Mr. Usher 6 7 on behalf of the Society of Notaries Public of 8 British Columbia. MR. USHER: Thank you, Mr. Commissioner. Having 9 10 heard the evidence I have no questions. THE COMMISSIONER: Thank you, Mr. Usher. Ms. Tweedie 11 on behalf of the British Columbia Civil 12 Liberties Association. 13 14 MS. TWEEDIE: Thank you, Mr. Commissioner. Similarly 15 in light of Mr. Humayun's evidence we no longer have questions for him. Thank you. 16 17 THE COMMISSIONER: Thank you, Ms. Tweedie. Mr. Rauch-Davis on behalf of Transparency 18 19 International Coalition, again has been 20 allocated five minutes. 21 MR. RAUCH-DAVIS: Thank you, Mr. Commissioner. I 22 have just a few questions for this witness. EXAMINATION BY MR. RAUCH-DAVIS: 23 24 Mr. Humayun, you mentioned in your evidence this Q 25 morning that your office anticipates using the

1		beneficial ownership registry to further your
2		investigations. Do I have that right?
3	A	Correct.
4	Q	I'm wondering does a lack of beneficial
5		ownership ever frustrate your office's purposes,
6		and if so how?
7	A	I would say it's important to understand the
8		all participants that are involved in either a
9		individual real estate transaction or an
10		instance of real estate services. So
11		understanding not only the persons who present
12		themselves as the principals to the transaction
13		but knowing whether there are underlying
14		beneficial ownership relationships that exist is
15		an important aspect of delivering on our real
16		estate services and even Real Estate Development
17		Marketing Act mandate.
18	Q	And you'd say that is within OSRE's mandate as
19		well as just kind of the broader AML regime with
20		respect to the real estate sector?
21	A	Both the AML regime and the real estate
22		regulatory regime would benefit from
23		understanding who are the true beneficiaries of
24		any particular transaction.
25	Q	Right. And when my friend was taking you

1 through the June 9th, 2020 letter, with respect 2 to the LTSA, you there was some talk about raw 3 data, and I'm just wondering what type of raw 4 data do you mean under that heading? 5 So just give me a moment to turn to the page. А Sorry, I don't have the exhibit number, 6 Q 7 otherwise I would ask Madam Registrar to bring 8 it up. I'm looking at the June 9, 2020 letter 9 to the Cullen Commission of inquiry. THE REGISTRAR: This letter is not an exhibit. 10 MR. RAUCH-DAVIS: Oh. I wonder if my friend intended 11 12 to have this marked as an exhibit. It's on page 2, Mr. Humayun, under LTSA. 13 Q 14 That's great. I found it. So as I indicated to А 15 Ms. Patel, access to the LTSA's raw data would 16 enhance OSRE's ability to build the data or the 17 real estate regime's ability to build a data 18 analysis matrix, and so as the commission is 19 aware, the land title survey authority contains 20 information about property ownership 21 information, parcel identifiers, dates of 22 transfer. So access to when I say raw data, I 23 mean access to that data in such a way that it 24 can be accessed and searched without interfacing 25 with a search function or interfacing with a

1 menu of searching by parcel identifier or 2 searching by relevant parties but rather 3 accessing that same database in a broader way. 4 MR. RAUCH-DAVIS: Okay. Thank you, I understand. Those are all my questions for this witness. 5 THE COMMISSIONER: Thank you, Mr. Rauch-Davis. 6 Ms. Patel, did you want to mark that letter as 7 8 an exhibit? 9 MS. PATEL: Thank you, Mr. Commissioner. Yes. I do. 10 THE COMMISSIONER: All right. Madam Registrar, we'll mark that then as the next exhibit. 11 12 THE REGISTRAR: Yes, that will be exhibit 658. EXHIBIT 658: Letter to the Commission from 13 14 Chantelle Rajotte, in response to Commission counsel's information request - June 9, 2020 15 16 THE COMMISSIONER: And finally Ms. Rajotte for the 17 province who similarly has been allocated five minutes. 18 19 MS. RAJOTTE: Thank you, Mr. Commissioner. I have no 20 questions. 21 THE COMMISSIONER: All right. Thank you, 22 Ms. Rajotte. Anything arising from 23 Mr. Rauch-Davis's questions, Ms. Patel? 24 MS. PATEL: No, thank you, Mr. Commissioner. 25 THE COMMISSIONER: Thank you, Mr. Humayun, I'm very

Colloquy

appreciative of your sharing your time with us 1 2 to educate us as to the scope and reach of the enforcement and regulatory functions of OSRE. 3 It's been very helpful. Thank you. You are 4 excused from further evidence now. 5 6 THE WITNESS: Thank you, Mr. Commissioner. 7 (WITNESS EXCUSED) 8 THE COMMISSIONER: And, Ms. Patel, I think we'll take 9 a 15-minute adjournment during which our next 10 witness can be brought on board. 11 MS. PATEL: Thank you, Mr. Commissioner. 12 THE COMMISSIONER: Thank you. 13 THE REGISTRAR: This hearing is adjourned for a 15-minute recess until 11:12 a.m. Please mute 14 15 your mic and turn off your video. 16 (PROCEEDINGS ADJOURNED AT 10:57 A.M.) 17 (PROCEEDINGS RECONVENED AT 11:11 A.M.) 18 THE REGISTRAR: Thank you for waiting the hearing is resumed, Mr. Commissioner. 19 20 THE COMMISSIONER: Thank you, Madam Registrar. Yes, 21 Ms. Rose. 22 MS. ROSE: Thank you, Mr. Commissioner. I have with 23 me today Mr. Michael Scott, a witness from the 24 Real Estate Council of BC, and I understand that 25 he will be sworn.

1	MICHAEL SCOTT, a witness
2	for the commission,
3	sworn.
4	THE REGISTRAR: Please state your full name and spell
5	your first name and last name for the record.
6	THE WITNESS: Michael Raymond Scott.
7	THE REGISTRAR: Please spell your first name and last
8	name for the record.
9	THE WITNESS: Thank you. M-i-c-h-a-e-l. S-c-o-t-t.
10	THE REGISTRAR: Thank you.
11	THE COMMISSIONER: Yes, Ms. Rose.
12	EXAMINATION BY MS. ROSE:
13	Q First I would ask, Madam Registrar, if you could
14	please pull up Mr. Scott's CV.
15	Mr. Scott, do you recognize this document as
16	the CV that you've provided to the commission?
17	A Yes.
18	Q And, Mr. Scott, you worked for the RCMP for
19	several years; is that right?
20	A That's correct.
21	Q And after that you were a senior investigator
22	and senior manager of investigations for what is
23	listed on here as Bank of Nova Scotia and is now
24	Scotiabank?
25	A I was their Senior Manager of Intelligence and

1		Risk Analysis in Toronto.
2	Q	You've also held similar investigation and
3		senior managing investigation roles with the
4		Workplace Safety and Insurance Board of Ontario?
5	A	Yes, that is correct.
6	Q	And you are now the Director of Compliance with
7		the real estate Real Estate Council of BC?
8	A	That's correct.
9	Q	And prior to that role you were Manager of
10		Compliance at RECBC?
11	A	Yes.
12	Q	And could you describe what that role entails?
13	A	As a director and/or manager I have oversight of
14		compliance and investigation functions for the
15		council, that is for RECBC.
16	MS.	ROSE: Mr. Commissioner, I would ask that this be
17		marked as our next exhibit. And I would be
18		indebted to Madam Registrar if she could remind
19		me what the exhibit number would be.
20	THE :	REGISTRAR: Exhibit 659, Mr. Commissioner.
21	THE	COMMISSIONER: Thank you. It will be marked.
22		EXHIBIT 659: Curriculum Vitae of Michael Scott
23	MS.	ROSE: Thank you, I have no further need of this
24		document, Madam Registrar.
25	Q	Mr. Scott, you understand that RECBC has created

Michael Scott (for the commission) 64 Exam by Ms. Rose a course on anti-money laundering? 1 2 Yes, that is my understanding. Α 3 And you understand that that course is being Q 4 administered through UBC? 5 Yes. А And by that I mean the University of British 6 Q 7 Columbia? 8 А Yes. And that course was released in January of 2020; 9 0 10 is that right? Yes, that is correct. 11 A 12 And are you aware that RECBC has obtained some Q 13 feedback relating to that course? 14 Yes, I've been advised that they have, yes. А 15 MS. ROSE: Madam Registrar, could we please have the document UBC RECBC AML course feedback. A bit 16 17 of an alphabet soup there. 18 Mr. Scott, do you recognize this document? Q 19 Yes, I do. А 20 And what is this document? Q 21 This document is the document that relates to А 22 the feedback solicited and sought. 23 Q In relation to the RECBC AML course? 24 А Yes. 25 MS. ROSE: Okay. Mr. Commissioner, I would ask that

this document be marked as exhibit 660. 1 2 THE COMMISSIONER: Very well. 3 THE REGISTRAR: Exhibit 660. 4 EXHIBIT 660: UBC RECBC AML in Real Estate Course Evaluation Report - November 17, 2020 5 MS. ROSE: Thank you, Madam Registrar, I have no 6 7 further need of this document on the screen. 8 Mr. Scott, I'd like to start by asking you a few Q 9 questions that the general powers that the Real 10 Estate Council of BC has with respect to investigation and enforcing compliance. 11 12 Yes. Well, there's two relevant sections for А 13 us. Sections 37 and 11 of the Real Estate 14 Services Act. I'll refer to the first. Of 15 course 37 deals with the investigative powers 16 with respect to what we would largely consider 17 discipline investigations. And the second 18 section, section 11 deals specifically with 19 those powers that follow from licensing 20 applications intended to establish good conduct 21 and qualifications to be licensed. 22 And those sections you are referring to are Q 23 sections of the Real Estate Services Act? 24 Of BC, yes. А 25 MS. ROSE: And, Mr. Commissioner, I note that much of

1 the details of the powers of the Real Estate 2 Council of BC are set out in the overview report 3 on legislative and regulatory structure of real 4 estate in BC and that is at exhibit 603. And 5 this specific section begins at page 46. THE COMMISSIONER: Thank you. 6 7 MS. ROSE: 8 So, Mr. Scott, could you describe your role with Q respect to investigations at the real estate 9 council. What are the set of activities that 10 11 you engage in in your role? 12 As the director I'm responsible for the А 13 investigative product that arises out of the 14 actions of my team and will exercise discretion 15 as it relates to some of the product in terms of 16 outcomes of the investigations. I'm responsible 17 for the team's development, their conduct, their 18 reporting and in terms of the director's role, I 19 would review the work product where 20 circumstances suggest that it does require my 21 review. 22 How many staff do you have? Q Current complement including myself would be 23 А 24 21 -- 22, my apologies. 21 excluding me. At 25 the time -- sorry.

1	Q	Sorry, I didn't mean to interrupt you.
2	A	The team has grown over the time I've been with
3		council.
4	Q	And could you speak to the volume of complaints
5		and investigations that that team services?
6	A	Yes. You know, we are on average I can speak
7		fairly clearly on that. We are on average 840
8		to -50 complaints per year over the last year,
9		three years. That's the average. We're on
10		track for the current year to receive the same
11		number. That translates to an average anywhere
12		between 60 to 100 per month of new complaints.
13		So it's a significant number.
14	Q	And could you describe the training or
15		backgrounds that your staff members have to
16		respond to that volume of complaints?
17	A	Well, they came to the team and of the
18		three years, two and almost three years I've
19		been with council, we've hired 16 new additions
20		to the team. We've lost some staff as well.
21		And they have come from a variety of
22		backgrounds. I have seasoned criminal
23		investigators. I have experienced private
24		sector compliance people. I have people with
25		real estate experience. I have people with just

some public sector regulatory experience as 1 well. In terms of the training that is afforded 2 3 them, they all as new employees undergo an 4 orientation and training program which we 5 instituted and that takes about three months, 6 and in addition to hands-on training that's provided, we've offered several courses and 7 8 encouraged development opportunities for the staff as well to develop their skill sets. 9 10 And is there a specific anti-money laundering Q component to that training? 11 12 No, there is not. It is expected that they will А 13 take the council's offering of a new offering of 14 the course and that is included in their most 15 recent development, but aside from that, no, 16 there is no additional anti-money laundering 17 training. 18 Do any of your staff have the ACAMS Q 19 certification? 20 None currently, no. Α 21 Okay. You mentioned that you are seeing about Q 22 50 to 60 complaints a month; is that right? It's actually more than that. It's between 60 23 А 24 and 100. The high watermark is about 100. It is anywhere between that 60 and number of 100 25

1 that we would expect to see.

2 And so could you just explain how a complaint or Q 3 other investigation would move through your 4 office. Is it assigned to an investigator right off the bat, or how does the process work? 5 Well, subsequent to mid July 2019, we had 6 А 7 instituted a slightly different and revised 8 framework for handling complaints. And what we have is a structure within the team that has two 9 10 components. The first of the components is the intake component. And a complaint is received, 11 12 it can be received in any number of ways. It 13 can be received by hard copies, regular mail. 14 It can be received by email. Can come by way of 15 an anonymous tip. And those complaints from the 16 public, generally speaking they move through a 17 process now that includes a triage where there's 18 a preliminary assessment done where there's 19 determinations made on if there's sufficient 20 evidence to pursue it and where additional 21 evidence if it's suggested it's required is 22 sought. And it moves through a triage to a 23 secondary assessment stage and with the intent 24 that we are able to screen out those matters 25 which clearly are not ones for us to pursue, and

but for those matters that suggest that there 1 2 has been something that which would fall to us 3 in terms of jurisdiction, they are given another 4 review to determine whether there's a full 5 investigation required. If that full 6 investigation is required, that triggers a 7 movement to the second group which would be the 8 investigations group. The intent is that we are able to essentially sift out only the most 9 important matters for full investigation and the 10 other matters may be dealt with in other ways. 11 12 And currently approximately how long on average Q 13 does a complaint -- is the lifespan of a 14 complaint? 15 Yes, well, we've actually taken a point in time А 16 and divided up the complaints. As you may be 17 aware, we are dealing with a significant 18 inventory of matters, and currently that

19 inventory stands at around 900, and that's 900 20 complaint investigations.

21 So what we've done is tried to differentiate 22 between older matters which we refer to as aged 23 and the newer matters. So in answer to your 24 question, matters dated post-April 1, 2019, are 25 on average 190 days to disposition. Now,

matters pre-April 2019 are about 800 days to 1 2 disposition. Those are the older inventory 3 matters. And that current inventory that would 4 fall within that grouping is at approximately 5 150 files. So of the larger 900, 150 of those 6 are older matters. 7 Q And you've touched a little bit in your 8 answer so far on how things have changed under 9 your tenure at the council. 10 Yes. А Can you just expand on that a little bit. What 11 Q 12 procedures did you implement? And I understand 13 you joined the real estate council in 2018. 14 Perhaps you could give us a month, if you 15 recall. 16 M'mm-hmm. I do recall. April 30th, 2018, I А 17 joined council. So what's changed. Well, I think the largest change, there's a couple of I 18 19 think significant changes. We have moved from a 20 paper, a combination paper soft copy environment 21 where there was some duplication and over the 22 course of a few months, I would say, we assessed 23 how we were doing business and made changes that 24 took us to a paperless environment. And then I 25 think the second -- in addition to the changes

that we made in the intake and compliance and 1 2 the building up of the capacity within those 3 individual teams with respect to their abilities 4 to assess and decision, I think the most 5 significant change beyond that would be we've 6 moved to a web-based -- cloud-based, I suppose, 7 is the more appropriate -- incident management 8 platform. And what that has allowed us to do is keep all of our investigative records in one 9 10 location and to better monitor, track and prioritize those matters. 11

12 Tied to that we've gone on an online 13 complaints portal for our complainants, so now 14 they have the opportunity to submit a complaint 15 directly to us into our system for triage. So 16 that eliminates paper coming to us. It 17 streamlines, it gives our public an additional 18 channel in which they can bring matters to our 19 attention. And most conveniently, and I think 20 this is a very significant one, we've started 21 to, because the facility available in the 22 application we are using does allow for it, 23 we've framed prioritization into the actual 24 complaints we receive so that we can raise the 25 more significant matters to the top. Previously

we would have had difficulty doing that because 1 of combinations of the way we kept our records, 2 3 and quite frankly, you know, the volume of work 4 that we are confronted with. 5 Have you hired additional staff? Could you Q 6 compare the approximately how many staff there 7 were when you joined and how many staff there 8 are now? Yes. When I came to council there were 11 9 А 10 staff, legacy staff. Within the next few months I lost six of those staff and over the course of 11 12 the period essentially I would think, and this 13 I'm working from memory on this, I may be off a 14 month, I would say from July of 2018 through to October 2020 we've hired 16 staff. 15 16 And are there -- are you able to compare -- you Q 17 mention there's a 190 day timeline for files 18 that are dated after April 1st, 2019? 19 That's correct. А 20 What was the timeline like before your tenure? Q 21 Closer to 400 days. А 22 And what would you attribute the shortening of Q 23 that timeline to?

A I would attribute it to skills building withinthe team. That is a refined process with

1 respect to how we move matters forward. More 2 contemporary law enforcement practices, ones 3 that I would have pore borrowed from my 4 experiences in the variety, as my CV speaks to, 5 from a variety of location. But largely 6 establishing a more consistent and streamlined 7 approach to moving matters forward. 8 When you or your team is undertaking Q investigation, what powers do they have to 9 10 compel cooperation by licensees? As I touched on at the very beginning, 37, if 11 А 12 it's a discipline related matter, we would use 13 37 to compel books and records, meet with and 14 compel the individual, the licensee, to meet 15 with us to discuss the concerns that have been 16 raised in the complaint. If it's a new 17 applicant for licensing we would use 11 to 18 establish the qualifications where questions 19 were evident in the application. 20 So in compelling books are there -- do you have Q 21 measures to compel attendance at an interview, 22 for example? 23 А We use 37. There is an obligation for them to 24 respond to us and to cooperate and assist. 25 That's the power that we have.

1 0 And where an individual is non-cooperative and 2 does not comply with that provision, what 3 measures do you have at your disposal? 4 А Yes. Well, what we would do there, and this is 5 a process change again that we have addressed in my time with council, is we have tightened the 6 7 timelines with respect to cooperation. And so 8 previously we would have -- those timelines would have been allowed to be pushed out 9 10 considerably. What we've done now is ensure the 11 timelines are tighter. We typically start and 12 every one of these can be slightly different only because the circumstances of the complaints 13 14 can be different. And so the standard would be 15 a two-week response requiring a followup with 16 the individual if they haven't responded to us. 17 And so why we try to accommodate and we do accommodate our licensees in terms of their --18 19 some of their matters that are unfolding in 20 their lives, we are more insistent on that. 21 Should an individual refuse, then that would be documented of course and would be included in 22 23 any summary report for consideration by our 24 legal team.

25 Q Just to go back for a moment you mentioned that

prior to this change you have implemented to --1 I'm not sure if you used the word "require" but 2 perhaps request a two-week timeline, prior to 3 4 that change that you have made, you mentioned 5 that the timeline for response might be pushed out considerably. Could you give a ballpark for 6 7 what that range of time would be? 8 А Well, the past practice would be to send, continue to send letters. So it would vary by 9 10 circumstance and that is by individual complaint 11 and -- but I've seen them go as long as a couple 12 of years in my review where matters have been 13 allowed to be delayed for a couple of years. 14 And of course we've tightened that up and that 15 does not occur. 16 And in your own view what sort of message does Q 17 it send to the industry when these timelines are 18 pushed out in a way like that? 19 Well, I think it sensitizes people to -- the А risk of course is I think that it sensitizes 20 21 people in a way that is inconsistent with the 22 intent of regulation, that is the real estate 23 regulation, and, you know, establishing tighter 24 timelines and I think reaffirms the need for a 25 response to us.

- 1 Q Would you say that allowing timelines to go for 2 months or years sends a message to industry that 3 compliance with the real estate council's 4 investigations is optional?
- 5 A I think the risk is there that it could be 6 perceived that way, yes.
- 7 Q Okay. And you mentioned instances in which 8 licensees might refuse to cooperate, and this would be documented and sent on to the council 9 10 with the summary of recommendations from your team. Aside from documenting that refusal, do 11 12 you have any means to compel them to attend or 13 to compel them to cooperate with your 14 investigation?
- 15 A No, none other than I've mentioned.
- 16 Q Do you have any sort of sense -- and I'm not 17 looking for specifics here, but a sense of how 18 often such a refusal is made?
- 19ATo my knowledge we haven't had an outright20refusal since we've tightened the timelines and21parts of that I would attribute to the skill of22the team and the compliance investigators in23terms of explaining the need for the cooperation24and being insistent in their communications,25orally and in writing, with our licensees, that

this is something you need to do and it's a 1 2 serious matter. And taking those steps I think 3 we've had some pushed out, but my assessment of 4 the delays are that they are reasonable. There 5 are often personal circumstances around it. And 6 those that kind of skirt, you might argue are pushing the envelope, have come into compliance. 7 8 They have cooperated with us. So I think it's 9 been successful in that regard. Just tightening 10 the timelines and ensuring the communications are regular, consistent and timely. 11 12 And you also mentioned requirement to furnish Q 13 the real estate council with records. Do you 14 have the ability to obtain something in the 15 nature of a production order? 16 If by production order you're referring to А 17 something that we would see in a Criminal Code 18 or provincial offences matter, no, but we do 19 have the ability, memory serves I think it's 38 20 of the Real Estate Services Act that allows for 21 an application to be made to the BC Supreme 22 Court for a search, powers of search, which 23 while not specifically a production order as 24 contemplated by the Criminal Code, very similar 25 to.

1	Q	And has that been done before?
2	A	To my knowledge only once in recent memory, and
3		by recent memory I would say 2013 and that was
4		in connection with a brokerage where efforts
5		were required to be undertaken to secure the
6		brokerage records.
7	Q	Okay. Has there been any consideration by your
8		team or by others that you're aware of to using
9		that making use of that option more often?
10	A	No, not from my perspective at this point in
11		time. We have been, you know, successful, I
12		believe, in getting the records. We ask and we
13		do receive. It can take a bit of time, but we
14		do get the documents.
15	Q	So in your tenure with the real estate council
16		it has not been necessary to resort to a measure
17		like that?
18	A	No, not from my perspective, no.
19	Q	Okay. I'd like to turn now to your relationship
20		with other regulatory agencies and law
21		enforcement. So we already have into evidence
22		some details about the RECBC's memorandum of
23		understanding with FINTRAC and
24		information-sharing agreement with the registrar
25		of mortgage brokers. Could you describe

1	generally what sort of information is shared
2	between yourself and other BC regulatory
3	agencies and law enforcement.

4 Well, generally speaking we do share information А 5 with the mortgage brokers. There has been a sharing of information in terms of both ways. 6 7 Law enforcement there has not been any sharing 8 of information, that is information from within a compliance perspective. Or nor has there been 9 10 sharing outward from our organization, at least from the compliance and investigations group to 11 12 federal bodies as well.

Q And if a matter came across your desk or the desks of your investigative team that seem to have an aspect to it that is more properly in the purview of a different regulatory agency, you would refer that to them?

18 I might have a conversation with them to А 19 determine if there was an awareness. So I think 20 it would be -- you would want to know so, for 21 example, if the matter had -- you know, we have 22 matters which are brought to our attention which 23 suggest, that is referrals that suggest that 24 there might be a criminal, for example, law 25 enforcement criminal component to them, and so

the question might be asked of that referral 1 2 source has it been referred. From a complainant 3 perspective is from a member of the general 4 public, if there was a suggestion that there was 5 a civil court matter, for example or a criminal 6 matter at play, we would ask the individuals and 7 to determine whether or not they had referred 8 the matter to law enforcement. You know, we 9 often get those type of complaints that involve criminal matters and a decision on whether a 10 11 document hypothetically speaking was a 12 counterfeit or forged is a matter that's outside 13 of our ability to make that determination. 14 And so am I right in understanding that your Q 15 approach might be to contact the complainant to 16 determine whether they have already complained 17 to the other regulatory body or reported to law

18 enforcement?

19AThat would be correct. We would contact the20complaint. That is a process change that we've21instituted at the front end of the complaint22process. The triage and preliminary assessment23process involves compliance staff reviewing the24matter, identifying what the issue is and25determining whether or not it falls within

1 something that we can investigate, and oftentimes we find that there are matters at 2 3 play which speak to contractual issues and so 4 matters that relate to a civil court process 5 and/or that touch on criminal matters, and so in 6 that, a preliminary contact, we would have that conversation. My staff regularly has those 7 8 conversations. Are there instances where you would also take 9 Q 10 the matter into your own hands and issue a referral to the agency or would you 11 12 predominantly leave that in the hands of the 13 complainant? 14 Well, we have not done that. But if you are А 15 asking me in a hypothetical way whether there's 16 a set of circumstances that I can envision that

occurring, I think we could see something like
that occurring where we would go to the
regulatory or enforcement agency and suggest
that we have information, but again that would
be context and case specific. We haven't done
that at this point.

23 Q And why is it that you have not done that? Is 24 it that there just hasn't been any overlapping 25 subject matter, or ...

1 А Well, you know, I think we could use the example 2 of a complainant who has suggested that there 3 has been some criminal activity at play and that 4 is in addition to matters that do fall to us, 5 for example, perhaps there's issues around 6 duties to clients, use that as an example, but 7 there's an outstanding suggestion of criminality 8 of some type. From experience, me referring that to a law enforcement agency would not be 9 10 sufficient for the law enforcement agency. They will want to speak to the witness, and if the 11 12 witness does not want to refer it to them, then 13 they don't have a witness with which they can 14 pursue the matter. And so a referral of the 15 type that suggests that I would refer that to 16 them would be a half measure, I would suggest. 17 The complainant needs to understand that in 18 order for law enforcement to pursue a matter, 19 law enforcement does require a witness. And if 20 they're not prepared to cooperate, then law 21 enforcement is probably not going to be in a position to assist them. So my referral of it 22 23 to them doesn't get it any further ahead if the 24 complainant is not prepared to assist. I hope 25 that answers the question for you.

Yes. I'm just wondering if there's any matters 1 0 2 that you're aware of that have come before the 3 Real Estate Council of BC in which you have 4 identified something that might be within the 5 purview of law enforcement, for example, in 6 which you have sort of assisted a complainant in 7 reporting that or taken on any active role. Or 8 is that something that is more left with the 9 complainant? 10 I don't -- cannot think of one. One does not А come to mind where we have taken an active role. 11 12 However, you know, I have had conversations and 13 my staff have had conversations with 14 complainants that have gone down that path of 15 this really does need to be a matter made or 16 referred to whatever, you know, hypothetically 17 Vancouver police or the RCMP because there's 18 evidence that it could come from that, that is 19 if it was investigated and a finding was found 20 that would assist us in terms of our work. 21 And so now we've sort of covered the topic of Q referrals out from the Real Estate Council of 22 23 BC. I'd like to ask you about referrals you've 24 received from other agencies. Could you speak 25 to, and again I'm not asking for specifics but

1		more an approximation, how many referrals you've
2		received from other agencies?
3	A	I think it would be fair to say three large
4		referrals from other agencies, one recently.
5	Q	And when you say three sorry, when you say
6		three, do you mean referral of three licensees
7		or three sort of fact patterns or what are you
8		referring to with three?
9	А	I would in referring to three I would say
10		three from outside law enforcement type
11		organizations, the number of licensees would be
12		numerous as it relates to those three.
13	Q	So the three is referring to a particular set of
14		facts?
15	A	Yes.
16	Q	Okay. And what is the process for triaging
17		referrals? Is it the same as with complaints,
18		or is there a different process that you follow
19		there?
20	A	It typically has been a little bit different.
21		It's a little outside of the norm, and the norm
22		being they come in through either a written
23		complaint, or the complaints that we've received
24		to date that would be considered referrals have
25		all been addressed and directed to me. And so

they end up directly with me for review. So 1 they step outside of the -- and in fact are 2 3 prioritized in that way because they come from 4 the outside, they avoid or bypass the intake 5 process by and large. I don't want to 6 oversimplify it. I mean, if it did come in, my 7 intake team would see it likely first and then 8 would advance it to me. But I would be the one that it rests with. 9 10 Okay. And are there any particular Q considerations that apply to those referrals as 11 12 compared to complaints received from other 13 sources? 14 Any particular considerations. А 15 Does it require -- perhaps does it require Q 16 different expertise or different priority, or 17 are there other sort of factors that apply to 18 those referrals that would not apply to the 19 other complaint pool? 20 Yes. Now, thank you for that clarification. I А 21 would say yes, you know, in all three matters 22 they are ... I would say they touch on matters

23that there's limited experience within my24investigative group with respect to some of the25more finer details of the referrals and would

require in terms of interpretation some level of 1 experience in those areas. So yes, and so it's 2 3 for that reason they come to me. 4 Q Okay. And I'm sorry, did you say that there 5 have been no referrals from law enforcement? 6 No, I said we have had three. We've made none А out. One of those would be a law enforcement 7 8 referral, yes. Correct. 9 Q Sorry, I misunderstood. So the three that you 10 were referring to, were those -- they were coming from law enforcement, or were those 11 12 coming from other regulatory agencies in BC? 13 One from a regulatory agency in BC, one from a А 14 federal regulatory agency, and one from a law 15 enforcement, your more typical police agency. 16 Okay. And are any of those referrals, have any Q of those referrals been resolved? 17 18 No, they are all under active investigation. А 19 Okay. Mr. Avren in his testimony described a Q 20 process of triaging files, including referral 21 files, so that I think a -- I think he used the 22 word "flag" would be put on a licensee's file 23 but investigation might not be initiated right 24 away. Could you describe that process and the 25 reasons behind that choice?

Yes. Yes. So in one of the referrals there was 1 А a significant number of licensees identified and 2 3 given the timing of the referral and the 4 capacity of the team and capacity related to 5 competency and the development of the team, the 6 decision by me was made to place a note on the licensing files, that is of all the licensees, 7 8 that would serve to bring attention to the matter in a manner that would ensure that we 9 10 were aware of what was moving forward, this while the matters were being assessed. So when 11 12 I say "moving forward" there is a significant 13 amount of movement typically within the licensee 14 population. They do move among brokerages. And 15 so the flag -- and it's not unique to this 16 particular fact pattern. It's something we use 17 in an investigative way for all of our 18 investigations. We place flags on any file in 19 which there is an investigation actively 20 ongoing. But in this particular case before 21 files could be open and in order to bring some coherence to the numbers, flags were placed on 22 23 those licensee records so that they would be 24 brought to my attention.

25 Q And so when you --

1	A	Should a transfer oh, I'm sorry.
2	0	I'm sorry. I should have waited.
Ζ	Q	i m sorry. I should have walted.
3	A	Just so, you know, there is, as I say, movement.
4		So the application when the the expression is
5		used when an application is made it can be referred
6		to a transfer application or a renewal
7		application and there is considerable movement
8		in that area, and this serves to bring it
9		forward for us to ensure that if there is an
10		issue with respect to that particular licensee,
11		it brings it it would bring it to my
12		attention specifically. I would be able to
13		review the fact pattern as it relates to that
14		specific licensee and determine what, if any,
15		risk was evident by the movement or by the
16		suggested movement.
17	Q	And so the movement that you're describing, when
18		a licensee transfers from one brokerage to
19		another brokerage they're required to renew
20		their licence?
21	A	It's a transfer application, and so the language
22		that is used is an application essentially, but

it's an application to transfer. So they
provide real estate services within a brokerage
and often will move between brokerages. So a

1 licence will become -- and again I'll use 2 language, the licence will become -- it may be 3 terminated at one brokerage and made operable in 4 another brokerage at a fairly coincident time 5 frame, but those all move through licensing, and 6 those notes that I speak to are a trigger for 7 licensing to bring the matter to my attention. 8 Q And when you refer to licensing, you're referring to the licensing department of the 9 Real Estate Council of BC? 10 Yes, that's correct. 11 А 12 And so those transfer applications require Q 13 approval from the RECBC? 14 They require a review from my -- if they move in А 15 a way that I've just described, then they would 16 require me to make a positive comment to them 17 that either I am okay with the transfer or that 18 I want to speak with the licensee so hold the 19 transfer until I have an opportunity to reach 20 out to them. 21 And so maybe you could just expand on that a Q little bit. What type of review is done in 22 23 response to a transfer application? 24 Are we talking generally, or ... А 25 Just generally. Q

1	A	Well, in a general way if there's a flag on the
2		licensee record and there's an active
3		investigation and there is an individual
4		compliance investigator assigned to that matter,
5		licensing would go to them and determine whether
6		or not the individual is okay to transfer, for
7		all intents and purposes. And a decision then
8		would be made by the compliance investigator
9		that yes or no. And it would be fact dependent.
10	Q	And if there's no flag on the file, for example,
11		it would be more of an automated process or
12		would there still be a review conducted?
13	A	Well, if there's no flag then it wouldn't be
14		brought to our attention necessarily. It might
15		be on the licensing department's own initiative,
16		but it might not be as well.
17	Q	The licensing department would just be able to
18		handle it in their own department. They
19		wouldn't need to refer it to the investigations
20		department?
21	A	Yes, that's correct.
22	Q	Okay. And so can you explain sort of just so
23		that we're clear, why is it that it would be
24		why is it that you've chosen to put a flag up on
25		this file or put a note on the file instead of

1 just opening up an investigation on that person 2 right away?

3 Well, you know, to be clear, the issue with А 4 respect to the matter that we're discussing was 5 reviewed upon receipt and the choice to not open 6 a file had to do with capacity and, quite frankly, the volume we were dealing with at the 7 8 time. While we're staffed at, you know, 21 at the time we received this we were not -- had 9 10 many new staff and they were dealing with a significant and sustained inventory of work. 11 12 Opening a file at that time would not have moved 13 the matter forward in any material way. I kept 14 those matters with me and they remain with me 15 today. Where matters are not assigned they 16 remain with me and I do monitor the situation. So while there was not an actual file number 17 18 generated, the matter is alive and with me. And 19 you know, making something -- opening something 20 and not pursuing it would have just added to an 21 inventory of files that we were trying to 22 address and so it was my decision to make and it 23 was determined that I was best positioned to 24 review every one of these as they came up and I 25 do review them as they came up in terms of an

	-		
1			application. So
2		Q	And you made a mention to this being a specific
3			set of files. You're referring to the referrals
4			of licensees associated with Mr. Jay Chaudhary?
5		A	That's correct.
6		MS.	ROSE: Madam Registrar, could we please pull up
7			the letter from Registrar of Mortgage Brokers to
8			Real Estate Council of British Columbia dated
9			June 7th, 2019. Mr. Scott, do you recognize
10			this letter?
11		A	I do.
12		Q	Can you tell me what this letter was?
13		A	This was a letter that accompanied the referral
14			to the counsel with respect to the actions of
15			Mr. Chaudhary.
16		Q	And it's addressed to you?
17		A	It is, correct, yes, based on telephone
18			conversations with the investigators at then
19			FICOM now BCFSA.
20		Q	Okay. And the date on this letter is June 7th,
21			2019. That's accurate?
22		A	Yes, it is.
23		Q	Okay. Can you tell me how many licensees were
24			associated with this referral.
25		A	With this particular letter, my recollection

Michael Scott (for the commission) 94 Exam by Ms. Rose there were four licensees identified in this 1 2 letter. 3 Okay. Could we scroll down, Madam Registrar, Q 4 please. 5 And sorry, just to be clear, can you tell me 6 tell -- or tell the Commissioner how many 7 licensees were associated with a referral from 8 the registrar of mortgage brokers as related to Mr. Jay Chaudhary? 9 10 Yes, I can. There was a summary list of А licensees provided. The list numbered as it was 11 12 received by us, the summary list numbered 28. 13 It was determined upon receipt and review by us 14 that of that number 26 were licensed and the 15 other two were not. 16 And for those that were not licensed had they Q 17 previously been licensed? 18 My recollection -- my apologies. My А 19 recollection is no, they had not and they had 20 not been licensed at the time we had received 21 them. We did create records for them in our 22 internal systems and placed flags on those 23 records that would trigger a referral to me. 24 And that referral would have been to me based 25 on, as I've touched on, the section 11

1	qualification	issue	should	they	have	made
2	application to	o us.				

- Q Okay. And so 28 files in total, two of which were not licensed. And so the meaning for that for you is of course that you're only able to commence investigations into those that are licensed by under the *Real Estate Services Act*? A That's correct.
- 9 Q Okay. And so of the 26 remaining, can you tell 10 me what the status of those files is? 11 A So of the 26 we have 16 open investigative
- 12 files, 11 are under active investigation, five 13 are pending assignment and 10 are to be subject 14 to file opening and will be pursued 15 investigatively.
- 16 Q Okay. Can you describe how you determined which 17 files ought to be opened and which were to be 18 pending?
- 19AGenerally speaking the decision was made on the20facts of the individual licensee's suggested21behaviour and so where we had a situation, for22example, where the licensee was associated to23actions related to their own personal mortgage24activity, that is they were connected to25Mr. Chaudhary through their obtaining mortgage

1		products for themselves and also were identified
2		in connection with referrals to external
3		parties, those generally speaking were the
4		priority.
5	Q	Okay. And so in reference to that I want to
6		take you to a specific portion of this letter.
7		Do you see on your screen the paragraph that
8		begins with the "registrar's investigation"?
9	A	Yes, I do.
10	Q	Okay. And the first line there says that:
11		"The registrar's investigation has
12		obtained evidence that licensee referred
13		their clients to Chaudhary to arrange
14		mortgage financing for the licensees'
15		clients."
16		You see that there?
17	А	Yes, I do.
18	Q	Okay. And so that was one type of conduct that
19		you just described?
20	А	Yes, that is correct.
21	Q	Okay. And then if we could scroll down, Madam
22		Registrar, to the second page.
23		And the first paragraph of this page you see
24		it says:
25		"In addition to referring clients to

1 Chaudhary, several licensees worked with 2 Chaudhary to arrange their own mortgage 3 financing." 4 You see that there? That's correct. 5 А And so that was the second type of conduct that 6 Q 7 you described? 8 Α Yes. And are you able to say how many individuals --9 0 10 how many licensees from your understanding participated in the second category of conduct? 11 12 Well, I can tell you that of the number that А 13 were referred to us, 12 were identified as 14 having financing for their own properties. And 15 of that 12, seven also made referrals to 16 clients. So they covered both. So the priority for us was the 12 that would have obtained it 17 18 for themselves, but of the 12 that obtained it 19 for themselves, there were seven of that group 20 that had also made referrals for clients, which 21 is both then of course both fact patterns. MS. ROSE: Mr. Commissioner, I would ask that we mark 22 this as the next exhibit and I believe that is 23 24 exhibit 661. 25 THE COMMISSIONER: Very well. That will be marked as

Michael Scott (for the commission) 98 Exam by Ms. Rose the next exhibit. 1 THE REGISTRAR: Exhibit 661. 2 3 EXHIBIT 661: Letter from FICOM to RECBC, re 4 Real Estate Licensees working with Jay Kanth 5 Chaudhary - June 7, 2019 MS. ROSE: 6 7 Q And I'm happy to keep this on the screen if you 8 need, Mr. Scott, but I have no further need of 9 it. 10 I'm familiar with the document, but thank you, I А don't need it. 11 12 Okay. Thank you. Madam Registrar, we can take Q 13 this down. 14 So I just wanted to delve a little bit 15 deeper into these two sort of categories of 16 conduct, the first being you're familiar with 17 the term "mortgage origination"? 18 Yes. M'mm-hmm. А 19 And you understand that to be a mortgage -- that Q 20 is the case when a mortgage broker finds sources 21 of financing for a client to obtain a mortgage? 22 Yes. А 23 Q And so fair to say that the first category of 24 licensees that came to your notice were sending 25 their own clients to Mr. Chaudhary for mortgage

1 origination purposes? 2 That would be correct. Α 3 So in this category can you tell me -- or would Q 4 you please describe for the Commissioner whether 5 these licensees engaged in repeated instances of 6 referral for the purpose of mortgage origination? 7 8 А Generally there are multiple references made. 9 So yes, I would say in a general way what we see 10 in the evidence that was provided to us is there are multiple referrals having been made of 11 12 clients to Mr. Chaudhary. 13 And that would be multiple different clients Q 14 typically? 15 А Yes. 16 Can you say over what approximate time period Q would those referrals have been made. 17 18 My memory serves me it covers -- the information А 19 package that I reviewed covers a period 2015 20 through 2018. 21 So for some of these real estate licensees they Q 22 were making referrals over a period of years? 23 А Yes. Now, I would qualify that by saying it 24 wasn't -- you know, I'd have to look at the 25 facts for each one, so there were multiple

1		referrals over a period of years. The number of
2		referrals I can't give you at this point.
3	Q	But fair to say that in some of the instances
4		there would have been multiple referrals and
5		that would have taken place over a period
6		of years?
7	A	Yes, fair to say.
8	Q	And have you seen evidence that would support
9		the allegation in the letter of June 7th, 2019,
10		that the licensees were receiving fees for
11		Mr. Chaudhary in the instances where they were
12		referring clients for the purpose of mortgage
13		origination?
14	A	The evidence that I had available to me was in
15		that the four corners of the referral. Have
16		I seen independent evidence? Is that the
17		question?
18	Q	Are you aware whether these licensees were
19		receiving referral fees from Mr. Chaudhary?
20	А	It appeared based upon my review that they were,
21		yes.
22	Q	Okay. And I'd like to sort of break this down.
23		If a licensee is knowingly referring a client to
24		an unregistered mortgage broker for the purpose
25		of mortgage origination, would that be would

that be a breach of the Real Estate Services Act 1 2 in your view? 3 I think I would consider that a matter for А 4 investigation under 35 with respect to conduct 5 unbecoming, whether or not a specific focus on 6 public confidence bringing the industry into 7 disrepute and of course the facts would then 8 determine whether or not it was a matter that 9 needed to be pursued. But for me, I think that 10 safe to say that would be conduct unbecoming. And I take it ultimately the determination would 11 Q 12 need to be left to the council of the Real 13 Estate Council of BC and you're not able to --14 That's correct. Α

15 Q You're not able to propound on that 16 specifically, I understand, but in your view 17 it's at least a potential serious matter that 18 ought to be referred to the council?

19AYes, I would agree with that, one that would20require investigation and a determination of21next steps.

22 Q And if it was -- if the facts were made out, it 23 could be a serious breach of the act in the 24 manner you described as being conduct 25 unbecoming?

1	A I would think so, yes. It would be a matter	Ι
2	would refer to legal, my legal counsel for	
3	review based on the evidence.	

4 Q Okay. And to your knowledge the allegations 5 that have been made against these licensees with 6 respect to again mortgage origination, are there serious allegations that licensees referred 7 8 their clients to unregistered -- to an 9 unregistered mortgage broker knowingly? 10 Well, the allegation is that they did that. А

11 Whether --

12 Are you able to say -- sorry, I don't mean to Q 13 interrupt, but I'm trying to clarify my 14 question, which was rather awkwardly worded. 15 You mentioned before that sometimes when you're 16 doing your triage assessment of files you're 17 able to determine whether allegations are -- I'm 18 not sure if you'd use the word "frivolous," but 19 otherwise there's not a need for your office to 20 pursue them?

A That's correct. I wouldn't use the word "frivolous"; you're right there as well. I would be looking at it through the lens of whether this is a matter that we can pursue within, you know, does it fall within our

1 jurisdiction. Clearly we can -- we receive a 2 complaint and we can investigate the complaint, 3 but a decision on next steps might be out of our 4 hands just because this doesn't fall within our 5 jurisdiction. So these matters were reviewed 6 with a similar lens and it was my review and my 7 finding that they were worthy of followup based 8 on the facts presented. And part of your analysis in determining whether 9 Q 10 something is worthy of followup is whether or not it's a credible or a serious allegation? 11 12 Yes. А 13 And you were not able to determine that the Q 14 allegations related to these referrals were not credible or not serious? 15 16 I would suggest that the allegations were, you А 17 know, credible which would require my followup. 18 Okay. And when you are describing the nature of Q 19 those allegations, you're referring to the 20 allegation that the licensee knowingly referred 21 a client to an unregistered mortgage broker? That would be correct. 22 А 23 Q And also that the allegation that the licensee 24 knowingly referred a client to an individual 25 knowing that that individual will alter

1 documents for the purpose of mortgage 2 origination? 3 That would be correct. А 4 Q And both of those allegations, if borne out, 5 would be breaches of the act under the heading of conduct unbecoming, as you've described? 6 7 А I would make -- yes, I would suggest that that 8 would be what I would advance them as. 9 Q Okay. And if these were found to be breaches, 10 can you speak to whether this would be considered -- and again I'm not asking you to 11 12 take over the role of the council in making a 13 final determination, but can you make an -- can 14 you indicate whether this would likely be a 15 serious breach of the act if these allegations 16 were borne out? 17 So as you've described them, that is knowingly А 18 doing something specifically referring for 19 unlicensed activity, I would suggest that that 20 would be considered serious. What happens to it 21 when it makes its way to through our legal team, 22 you know, I don't feel that I can comment on that. I would consider it serious and I do 23 24 consider it serious, which is why we are

25 pursuing them.

1	Q	And is that seriousness reflected in any sort of
2		investigation measures that you've applied to
3		these files? Is there a way for you to
4		prioritize files to reflect the seriousness of
5		the potential breach?
6	А	What I have done with these particular files
7		aside from the fact that they do sit with me is
8		when they're assigned I have attempted to limit
9		the assignments to team members who have
10		developed experienced and either developed it
11		through the course of their additional training
12		with us or come equipped to deal with it out of
13		the box, so to speak, and limited the number of
14		people who I would assign these to. There's
15		quite a bit of material, as I'm sure you are
16		aware, and the expertise required to make
17		assessments on conduct as it relates to well,
18		really it comes down to a financial crime
19		matter, I want my most experienced people
20		dealing with these matters.
21	Q	And how many people in your office would you
22		apply that sort of category to, the most
23		experienced people in your office? How many

24 individuals do you have that sort of meet that 25 description?

1	A	I would say I have four currently.
2	Q	Okay. So those are my questions with respect to
3		the mortgage origination category. I'd like to
4		now turn to licensees who have been alleged to
5		have used the services of Mr. Chaudhary to
6		obtain properties for their own benefit.
7	A	M'mm-hmm.
8	Q	And so you mentioned that there are 12 and of
9		those 12, 7 were engaged in both categories,
10		mortgage origination for clients and mortgage
11		origination for their own benefit. That's
12		right?
13	А	That's correct.
14	Q	It's too many Gs in those words. I was
15		stumbling over my pronunciation there.
16		And so these individuals or these licensees
17		who are obtaining properties, those are
18		properties that are typically going into the
19		licensee's own name?
20	A	That's correct.
21	Q	And are you able to describe the types of
22		properties that these licensees obtained using
23		the services of Mr. Chaudhary?
24	A	Residential properties would be, I think, the
25		best description. No commercial properties that

I have seen.

1

2 And are those -- were those typically the Q 3 licensee's only property? Was it a second home, 4 or are you able to comment on that aspect? I would be -- I would be -- without taking a 5 А 6 really deep dive into it, I would say, and I 7 would want to qualify my comments, my review 8 would suggest that these are homes for the licensee's use. And when I say "home," a type 9 10 of residential property. And from the facts that you've reviewed, did any 11 Q

12 of the properties obtained in this way appear to 13 be investment properties?

14AI would have to say yes, but I'd have to go in15and look more carefully at which ones they might16be. There seem to be several transactions and a17few that come to mind where there were there may18have been investments.

19QAnd without -- I understand that these are20active investigations and so I want to be very21careful that I'm not asking you to provide any22identifying information regarding these23individuals or their gender or any other aspects24that would tend to reveal their identity. But25what makes you say that these are likely

1		investment properties in some cases? What are
2		the can you identify what the circumstances
3		would be that cause you to reach that
4		conclusion.
5	А	Purchases are mortgages obtained for
6		developments underway and developments and/or
7		properties purchased by related entities of the
8		individual licensee.
9	Q	Related entities such as a corporation that's
10		held by the individual?
11	А	Family members.
12	Q	Okay. And when you say "development," what
13		exactly do you mean there, the property was not
14		built yet, or what do you refer to as
15		"development"?
16	A	Properties, think of it in the terms of a strata
17		property where they're advertising coming in
18		2022, so you're buying off of plans.
19	Q	Okay. And were any of these properties flipped in
20		quick succession?
21	A	I wouldn't say in quick succession. The
22		properties in a couple of instances that come to
23		mind changed hands but not flipped in the
24		expression that we would think of that before it
25		was built. I don't recall seeing that.

- 1 Q Can you say whether any of these properties were 2 purchased and then sold within a period of under 3 five years?
- 4 A Yes. I can say that. They were purchased and 5 sold within that window.
- 6 Q And are you able to say whether a profit was 7 derived by that process?
- 8 A I can't say with a level of certainty, but the 9 timing of the sale was coincident to the market 10 and it would be reasonable to infer that there 11 was a lift in the value of the property between 12 purchase and sale.
- 13 Okay. Specifically returning to the facts Q 14 related to obtaining these mortgages on the part 15 of these licensees, from -- to your knowledge 16 can you speak to the ... Sorry. I'm just 17 collecting my thoughts here for a moment. So 18 with the mortgages that were obtained by 19 licensees using the services of Mr. Chaudhary, 20 is it the case that there's at least an 21 allegation of alteration of the licensee's income in forms submitted to a lender? 22 23 А Yes, that would be correct.
- Q And can you describe the magnitude of thosealterations?

1AOften significant. Typically misstatements of2income in the range of six figures. Often -- in3one case I can think of it was between 150- and4\$170,000 misstatement.

And sorry, when you say it's a 150- to \$170,000 5 Q 6 misstatement, can you give us -- and again I don't want to say specifics, but can you give us 7 8 an indication of what the actual income would 9 have been and what the indicated income would 10 have been, speaking in again generalities. In one that comes to mind there was -- the true 11 А 12 records spoke to an annual income, of an 13 approximate annual income between 15- and 14 \$20,000 a year. And the actual income that went 15 forward to the lender was in the area of 150- to 16 \$170,000. So a misstatement of approximately 17 \$150,000.

18 Q So in the order of to the power of ten if I have 19 that -- no, that's not quite right.

20 A Not quite ten.

21 Q Never ask a lawyer to do math, especially in 22 live time. But essentially in a case you've 23 described it would be adding a zero at the 24 bottom of the person's income?

25 A Yes. I think, you know, oversimplifying it

1		would be a multiple of probably 6something and
2		adding a zero, yes, would do that, yeah.
3	Q	And in that circumstance are you able to recall
4		what the value of the mortgage obtained was?
5	А	Recollection, it was probably in the area of
6		480- to 490,000.
7	Q	Okay. And that mortgage was used to purchase a
8		residential property?
9	A	Yes, it was.
10	Q	And do you recall the approximate value of that
11		residential property?
12	A	The purchase price was in the vicinity of
13		600,000.
14	Q	Okay. And is this an outlier of the facts that
15		you've reviewed of the licensees that obtained
16		the services of Mr. Chaudhary for their own
17		benefit?
18	А	No, it's not an outlier.
19	Q	Okay. I'm going to ask you the same questions
20		that I did with respect to the mortgage
21		origination services. Have you been able to
22		with respect to any of these licensees, have you
23		been able to determine whether the allegations
24		are un incredible such that they are not
25		worthy of being pursued by your office?

1	A	No, no, they're all being pursued.
2	Q	And that's because they're all the
3		allegations contained you consider to be
4		credible or serious?
5	A	I do.
6	Q	Okay. And having obtained financing through the
7		services of an individual knowing that that
8		individual would alter the documents, that would
9		be considered a breach of the act?
10	A	I would consider that as evidence of conduct
11		unbecoming.
12	Q	And in the cases you've described where we have
13		an alteration to the tune of adding a zero on
14		the bottom of the income of an individual, is it
15		reasonable to infer is there do you think
16		that there's evidence that these licensees were
17		aware of the alteration of these documents?
18	А	I think there's evidence, yes, that they were
19		aware of it.
20	Q	Okay. Have you received any indication from the
21		council about the priority of these files?
22	А	I'm not sure I understand the question. You're
23		asking from council
24	Q	I may be misunderstanding the sort of inner
25		makeup of the real estate council, but I'm

wondering if you've been given any sort of 1 2 instruction or you've received any indication 3 from elsewhere within the real council, perhaps 4 the council or perhaps other individuals with 5 the authority to you, whether these referral files are considered to be a priority. 6 7 А I've received no such direction from anyone in 8 council, but they are treated -- and I think I've covered that off. I hope I -- if I 9 10 haven't, I want to reiterate that the matters rest with me and in that sense they have been 11 12 prioritized because they rest with me. And I 13 review them -- I've reviewed them. I continue 14 to review them as they are surfaced by virtue of 15 the flags, so -- but I've received no specific 16 instruction. The decision on what happens in 17 terms of assignments and the like rests with me 18 and its decisions based on capacity and 19 competency.

20 Q Right. And so it sounds as though I am mistaken 21 in the sort of inner workings of the real estate 22 council, and you've received no such instruction 23 because it would not be appropriate for you to 24 receive such instruction because the authority 25 and responsibility rests with you?

1AYes. I think that would be an accurate2assessment.

Q Okay. And you said that you are aware of
evidence, or an allegation at least, that these
licensees were paid referral fees from

6 Mr. Chaudhary?

- A Yes, the evidence -- the evidence is it does
 exist within the context of the actual referral.
- 9 Q And have you made -- has your office, are you 10 aware of any effort having been made to summons 11 bank records or to otherwise obtain records of 12 these referral fees?
- 13AWe've not summonsed any records. If we were to14require records, we would request them from the15licensee.
- 16 Q And can you speak to whether that has been done, 17 whether your office has obtained bank records in 18 relation to the evidence or allegation of a 19 referral fee having been paid?
- A I can't speak to that. I would have to go into the individual files and look at them or at least be briefed by the investigators on the individual files to determine whether they have made those requests.

25 Q But in your view, the powers as you indicated

1	under section 11, 37 and 38, would that be
2	sufficient for your office to obtain banking
3	records of the licensee?

4 А We can ask for the records by virtue of 37 5 and/or 11. 38 would allow us to make 6 application before the supreme court. If your 7 question is are these sufficient, the powers 8 of -- within the legislative framework I think 9 are very -- I think they're good, they're strong powers. 10 I'm not sure if you're asking me to project into the future in terms -- or into a 11 12 hypothetical are they sufficient, could we use 13 additional powers. I'm not sure if that's where 14 you're going. But 37 allows us to ask for those 15 records and it requires the licensee to provide 16 them to us.

Q And I'm sorry, I didn't intend to ask you to provide a legal opinion or to provide a sort of crystal ball analysis, but I guess what I'm asking is, in summary, section 37 allows you to request banking records from licensees; is that right?

23 A That would be correct.

Q And licensees are required to comply with an
investigation of the Real Estate Council of BC?

1	A	That's correct.
2	Q	And so they would be in your view required to
3		provide those records if
4	A	Yes.
5	Q	Okay. So you mentioned many of these are in
6		active investigation, some of them the file is
7		pending opening. Have any of these files been
8		resolved?
9	A	No, they're all actively under investigation.
10		Even instances where they're well, I guess
11		what I would say is the matter even if the
12		licensee was hypothetically speaking not
13		licensed, that matter would be considered active
14		if for our purposes because they could make
15		application, and so it's alive for us regardless
16		of the status of the licensee. Does that
17	Q	Okay. Yes, that's I was just wondering if
18		there had been a public order that had been made
19		in respect of any of these files.
20	A	There have been conditions placed on certain
21		licensees and those are public record. In two
22		instances.
23	Q	Okay. And have any of the licensees that are
24		the subject of these investigations I'm
25		going to reframe that question a little bit.

Are any of the licensees that are the subject of 1 2 these investigations still practicing? 3 Yes. The majority continue to practice. We've А 4 had two withdraw from the industry voluntarily, 5 but the vast majority remain in the industry. And when you say "withdraw," do you mean they've 6 Q 7 given up their licence? Or could you expand on 8 that. Yes, I can. Withdraw from the industry in this 9 А 10 context means they chose not to pursue a renewal 11 application. 12 Okay. And with respect to those -- I was about Q 13 to say licensees, but those individuals, is the 14 investigation ongoing? 15 The investigation is alive to us as a result of А 16 the fact they've withdrawn, they've -- and when 17 I say "withdrawn" they are no longer licensed. 18 But it remains alive for us because they could 19 re-apply or through our licensing department 20 attempt to renew at any point in time and then 21 this matter would become alive for them under section 11 of the Real Estate Services Act. 22 23 Q But you're not -- your office is not actively 24 pursuing those individuals given that they have 25 withdrawn?

No, we're not actively pursuing them. 1 А 2 And why would you not pursue those individuals? Q 3 Well, the withdrawal, the expiry and withdrawal, А 4 if their licence has lapsed we've lost 5 jurisdiction over them in that sense. We could pursue them, though, for matters related to 6 7 activity while they were licensed, but it really 8 comes down, and this again, this is a decision 9 made based on volume capacity. We have active 10 licensees that we need to pursue and withdrawing from the industry is a less than perfect issue 11 12 for us, but we really are not in a position to 13 pursue them at this point. We --14 And that's sort of a -- I'm sorry. Please Q 15 continue your thought. 16 It's just I'd much rather devote what resources А 17 I do have to ones that are active in the 18 industry. Okay. So those are my questions with respect to 19 Q 20 that particular referral. Are there other 21 investigation matters that are within the public 22 realm that have an anti-money laundering -- or 23 sorry, I should say that have a money laundering 24 component to them in your view? 25 In terms of our investigations do we have ones А

1 that speak to money laundering, or potentially 2 speak to it? 3 Well, I think Mr. Avren has already given Q 4 evidence as to the existence of ongoing 5 investigations that might touch on money 6 laundering issues. I suppose what I'm asking 7 you is are there cases that have come to the 8 public realm by virtue of a consent order or otherwise that may have a money laundering 9 10 aspect to them that you're aware of. I'm aware of one investigation that is likely 11 А 12 one of our investigations that likely is in the 13 public realm by virtue of another agency. 14 I'm sorry. Is that an active -- is that an Q 15 ongoing investigation? 16 Yes, it is. А 17 Okay. Are you able to describe the details of Q 18 that case without providing any identifying 19 information? 20 In a general way it involves the purchase of А 21 obviously, to the risk of being obvious, real 22 estate, purchases of properties that are 23 reported to have been made with the proceeds of 24 crime, and of course because it's the purchase 25 of property, purchase and sale of property, a

Michael Scott (for the commission) 120 Exam by Ms. Rose licensee is involved. 1 2 Okay. I think I'm going to leave that one Q 3 there. Are you familiar with the case of 4 licensee Isabel Wen? 5 I have awareness of the matter, yes. А Was that a case that was before your time? 6 0 Yes, it was. 7 А 8 Okay. Mr. Avren has already given some evidence Q about that case, so I won't ask you to speculate 9 10 unless there's anything that you had to 11 contribute on that particular file. 12 No. As I say, I'm aware of the matter, but the А 13 matter was dealt with before I arrived at 14 council. 15 Okay. I wanted to turn now to asking for your Q 16 perspectives on room for improvement in 17 investigations. So I might first start with a 18 similar question that was put to Mr. Humayun 19 this morning. Are there particular resources 20 that your office would like access to that would 21 be helpful to your investigation process? 22 Specific resources. Well, I think, you know, I А 23 think there will be value in -- we have access 24 now to corporate registry documents. I think --25 you know, I think, though, there would be value

in similar access to the land titles, the land 1 2 transparency as it becomes more mature. I mean, 3 there are any number of things that we could 4 have, but as a regulatory, you know, the powers 5 within the statute are very -- I think are 6 strong. 7 Q I should say -- sorry, and I'm trying to just 8 limit the -- I'm trying to be a bit more 9 specific, I think, with resources. Are there 10 other databases in addition to the ones you've described, the land owner transparency registry 11 12 and the LTSA? Are there other databases that 13 might be useful to you if you had access to 14 them? Well, I come -- as you know, I come from a 15 А fairly long history of enforcement with the

16 17 RCMP, so there are other data sets out there 18 that from a -- would be valuable to have access 19 to, but you know, I think that's -- I'd have to 20 take that away and give some thought to it. I 21 think that we are well positioned with the 22 legislation in our ability to demand documents 23 and compel documents, but as an investigator you 24 always want as much information as you can 25 obtain and you want to attain it from an

1 independent source because it does inform your investigation and it does inform the outcome in 2 3 the investigation. So I would never say no to 4 additional data or access to records. What that might look like, I don't know. I think there 5 would have to be some thought given to that. 6 Does your office have access to MLS? 7 Q 8 No, we do not. А Is that one that might be of assistance? 9 Q It would be but it is -- it doesn't belong to us 10 А and of course it would be helpful that we had 11 12 access. Currently how we deal with that is we 13 ask for it by way of the brokerage and/or 14 occasionally through the Real Estate Board's --15 there's great deal of information. A brokerage 16 deal file typically contains quite a bit of 17 information with respect to MLS, but we don't 18 haven an ability to go in and proactively look 19 at things. So that would be one that would be 20 helpful, yes. 21 With respect to the land title survey authority Q 22 are there any -- is the manner of your current 23 access sufficient for the purpose of your 24 investigations?

25 A I believe so. We can access the documents and

1 we can access title searches and the things 2 fairly guickly. I don't think we've run into 3 any obstacles with respect to that. 4 Q Okay. In terms of, as you may know, the real 5 estate licensee, the real estate agent who was 6 involved in the sale or the multiple licensees 7 that might be involved in the sale is not 8 recorded by the LTSA, would that be -- if it was recorded on those forms would that be of 9 10 assistance to your office? I think, you know, it would be of assistance to 11 А 12 us in the way that I described that -- the 13 ability for us to independently verify 14 information being provided. That's always --15 you know, one of the things as an investigator 16 you will hear individuals in the context of 17 statements given to you tell you a story and it 18 is their version. The ability to independently 19 corroborate things is really I think a key 20 component of a well-run and done investigation. 21 So, yes, short answer would be that would be 22 very helpful. Would it be of assistance if you were able to 23 Q 24 then search for transactions associated with a 25 particular real estate agent?

1 А Yes. Again for the same reasons. 2 Now, are there any other sort of -- you Q mentioned, you said the corporate registry. 3 Are 4 there any other resources that you do not currently have that would be of assistance to 5 you if you did have them, leaving aside your 6 7 comment about some of the law enforcement 8 databases? I think, you know, if -- one of the things that 9 А 10 I have given some thought to would be if we were able to make demands, for example, of 11 12 telecommunications providers and the banks 13 and/or financial institutions, whether it be in 14 the format of a production order before a 15 provincial court judge or justice or in the form 16 of a demand letter that essentially compels them 17 to provide us with information with respect to a 18 particular set of circumstances. I think that 19 would be in the same way would assist us in 20 corroborating information and would provide for 21 a more complete picture of the investigation. What are the difficulties, to your mind, of 22 Q 23 obtaining a court order as the legislation 24 currently provides? 25 Well, it entertains an application before the А

1		supreme court which is a significantly different
2		undertaking than one made to a JP or a
3		provincial court judge in the context of a
4		production order. It's a different undertaking.
5	Q	Can you just expand on that.
6	A	We would have to have our legal counsel
7		represent us in the application, whereas I can
8		envision a situation where one of my
9		investigators could make application before a
10		justice in a provincial court for a production
11		order.
12	Q	In a provincial court if one of your
13		investigators was able to appear before a
14		justice of the peace, for example, that would be
15		from your view a more efficient process?
16	A	Yes.
17	Q	And would that make it perhaps more likely for
18		you to engage in that process?
19	A	I would think so, yes.
20	MS.	ROSE: Okay. Thank you, Mr. Scott. Those are my
21		questions for this witness, Mr. Commissioner.
22	THE	COMMISSIONER: Thank you, Ms. Rose. I will now
23		turn to Ms. Rajotte for the province, who has
24		been allocated five minutes.
25	MS.	RAJOTTE: Thank you, Mr. Commissioner.

1	EXAM	INATION BY MS. RAJOTTE:
2	Q	Mr. Scott, can you hear me okay?
3	A	I can hear you very well, thank you.
4	Q	Mr. Scott, Ms. Rose asked you some questions
5		about RECBC's referral of files to other
6		agencies. Do you recall that?
7	A	Yes.
8	Q	And I just want to ask you a few questions to
9		clarify specifically RECBC's referral of files
10		to the Office of Superintendent of Real Estate
11		that I'll refer to as OSRE.
12	А	Yes.
13	Q	Does RECBC make referrals of files to OSRE?
14	A	Yes, and I apologize for not covering that off.
15		I don't really see them as I see them as
16		co-regulating the same space and so I didn't
17		consider them in the same context as the other
18		agencies. We make regular referrals of
19		unlicensed activities to OSRE.
20	Q	And am I correct that in December of 2019 OSRE
21		and RECBC entered into a memorandum of
22		understanding?
23	A	I believe so, yes. I believe that's the date.
24	Q	And that MOU formalizes RECBC's sharing of
25		complaint files with OSRE; is that right?

1 А That's correct. And RECBC has referred files to OSRE under the 2 0 3 MOU? 4 А That's correct. 5 And in general the files referred to OSRE under Q the MOU, do those relate to alleged misconduct 6 7 by licensees that may be seriously detrimental 8 to the public interest? 9 А Generally, yes. 10 MS. RAJOTTE: Thank you, Mr. Scott. Those are my 11 questions. 12 THE WITNESS: Thank you. THE COMMISSIONER: Thank you, Ms. Rajotte. Now, 13 14 Ms. Shelley on behalf of Canada, who has been allocated five minutes. 15 16 MS. SHELLEY: Thank you. We have no questions for 17 this witness. 18 THE COMMISSIONER: Thank you. Mr. Usher on behalf of 19 the Society of Notaries Public, who has been 20 allocated five minutes. 21 MR. USHER: Thank you, Mr. Commissioner. I have no 22 questions for this witness now. THE COMMISSIONER: Thank you. Ms. Tweedie on behalf 23 24 of the BC Civil Liberties Association similarly has been allocated five minutes. 25

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MS. TWEEDIE: And I similarly have no questions.
 Thank you.

3 THE COMMISSIONER: Thank you, Ms. Tweedie. And
 4 Mr. Rauch-Davis for Transparency International
 5 Coalition, who has been allocated five minutes.

6 MR. RAUCH-DAVIS: Thank you, Mr. Commissioner.

7 EXAMINATION BY MR. RAUCH-DAVIS:

8 Q Mr. Scott, your evidence of a few moments ago 9 was that one of the further resources you 10 anticipate utilizing is the land transparency 11 registry when it becomes available?

12 A I hope to, yes. Yes, I hope to.

13 Q And I'm just wondering if you can expand on how 14 do you expect the LOTA registry to assist your 15 office's function.

16 Well, obviously I'm looking at it from a А 17 future -- through a future lens, but I see it as 18 being able, us being able to establish and 19 confirm. For example, I'll use an example where 20 there's a suggestion that there might be a less 21 than arm's length transaction involving a licensee. If we were able to establish 22 23 beneficial ownership that would be a helpful 24 thing for us, I think. There are suggestions 25 that come up in our investigations that suggest

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1		that the licensee might have an interest, and
2		that type of access would I see helping us.
3	Q	So the issue of beneficial ownership and the
4		distortion of the ultimate beneficial owner,
5		that's been an issue in the past for your
6		investigations?
7	A	I wouldn't say it's an issue. I think from an
8		investigative perspective, though, it's one of
9		those things that if you're trying to establish
10		a collection and that exists and you can
11		establish it, then that would go a long way
12		towards assisting us, yes.
13	Q	Right. And I take it you would agree with me
14		that the utility of the land owner registry will
15		only be as good as the quality of information
16		going into that registry?
17	А	Yes, I would agree with that.
18	MS.	RAUCH-DAVIS: Yeah. I think those are all my
19		questions for this witness. Thank you,
20		Mr. Commissioner.
21	THE	COMMISSIONER: Thank you, Mr. Rauch-Davis.
22		Anything arising from that, Ms. Rajotte?
23	MS.	RAJOTTE: Nothing arising, thank you.
24	THE	COMMISSIONER: Ms. Rose?
25	MS.	ROSE: Nothing arising, Mr. Commissioner. Thank

1	you.
2	THE COMMISSIONER: Thank you, Mr. Scott. We very
3	much appreciate the time you've taken to share
4	with us your experience and insights into the
5	workings of the Real Estate Council of British
6	Columbia. It has been helpful. You are excused
7	from further evidence now. Thank you.
8	And I think, Ms. Rose, we will adjourn until
9	tomorrow at 9:30. It's next week we've got the
10	early start, I think, isn't it?
11	MS. ROSE: That's right, Mr. Commissioner. Tomorrow
12	we anticipate a 9:30 start as usual. Thank you.
13	THE COMMISSIONER: Thank you. 9:30 tomorrow, then.
14	THE REGISTRAR: The hearing is now adjourned until
15	February 26, 2021 at 9:30 a.m. Thank you.
16	(WITNESS EXCUSED)
17	(PROCEEDINGS ADJOURNED AT 12:49 P.M. TO
18	FEBRUARY 26, 2021)
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